Financial Statements With Independent Auditors' Report

For the Years Ended June 30, 2019 and 2018

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Certified Public Accountants

# INDEPENDENT AUDITORS' REPORT

To the Board of Trustees **Colby Community College** Colby, Kansas

We have audited the accompanying financial statements of the business-type activities and the discretely presented component unit of **Colby Community College**, as of and for the years ended June 30, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the *Kansas Municipal Audit and Accounting Guide*, issued by the State of Kansas, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of Colby Community College Endowment Foundation were not audited in accordance with *Government Auditing Standards* or the *Kansas Municipal Audit and Accounting Guide*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the discretely presented component unit of **Colby Community College**, as of June 30, 2019 and 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise **Colby Community College's** basic financial statements. The other schedules listed in the table of contents as supplementary information are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

These schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards,* we have also issued our report dated December 16, 2019, on our consideration of **Colby Community College's** internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other

#### Colby Community College Page 3

matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of **Colby Community College's** internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering **Colby Community College's** internal control over financial reporting and compliance.

As discussed in Note 25 to the financial statements, the June 30, 2019 financial statements have been reissued to modify the presentation of the schedule of findings and questioned costs to correct the type of finding to be reported for the major program.

Adams, Brown, Beran & Ball, Chartered

ADAMS, BROWN, BERAN & BALL, CHTD. Certified Public Accountants

December 16, 2019, except for Note 25, as to which the date is January 10, 2020

#### **COLBY COMMUNITY COLLEGE** Management's Discussion and Analysis

For the Years Ended June 30, 2019 and 2018

The discussion and analysis of Colby Community College's (the "College") financial statements provides an overview of the College's financial activities for the years ended June 30, 2019, 2018 and 2017. Management has prepared the financial statements along with the discussion and analysis. Responsibility for the completeness and fairness of this information rests with the College's management.

#### Using this Report

The College's financial report includes three financial statements: the statement of net position, the statement of revenue, expenses and change in net position, and statement of cash flows. These financial statements are prepared in accordance with Governmental Accounting Standards Board (GASB) Statement No. 35, Basic Financial Statements – and Management's Discussion and Analysis – for Public Colleges and Universities. The College's foundation has also been discretely presented within these financial statements in accordance with Governmental Accounting Statement No. 39; *Determining Whether Certain Organizations are Component Units*, as amended by GASB Statement No. 61, *The Financial Reporting Entity: Omnibus*.

The annual financial report includes the independent auditor's report, management's discussion and analysis, basic financial statements, notes to the financial statements, and supplemental information.

Activities of the College are reported as either operating or non-operating in accordance with Governmental Accounting Standards Board Statement No. 35. Charges for services are recorded as operating revenues. Essentially all other types of revenue, including state appropriations, property tax levies, and Pell federal grant revenue, are non-operating. The College's reliance on state funding, local property taxes, and the Federal Pell Grant assistance to students results in reporting an operating deficit.

Increases or decreases in net position provide one indication of the financial health of an organization. To assess the overall health of the College, many other non-financial factors need to also be considered, such as trends in enrollment, condition of facilities, success of graduates, and the strength of the faculty and staff.

# **Financial Highlights**

The statement of net position and the statement of revenues, expenses, and change in net position report information on the College as a whole. These statements report the College's financial position as of June 30, 2019 and 2018 and the change in net position for the years then ended. The College's financial position remained strong at June 30, 2019, with assets and deferred outflows of \$27,453,856 and liabilities and deferred inflows of \$12,358,332. Net position, which represents the residual interest in the College's total assets and deferred outflows of resources after total liabilities and deferred inflows of resources are deducted, increased by \$2,934,930, or 24.0%.

The College's financial statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private sector institutions. All of the current year's revenues and expenses are recorded as incurred regardless of when cash is received or paid. Revenue and expenses are separated into the categories of operating and non-operating.

Management's Discussion and Analysis For the Years Ended June 30, 2019 and 2018

	<u>2019</u>	<u>2018</u>	<u>2017</u>
Assets			
Current Assets	\$ 14,226,087	\$11,445,657	\$ 9,260,510
Noncurrent Assets	12,662,759	12,448,802	12,726,244
Total Assets	26,888,846	23,894,459	21,986,754
Deferred Outflows of Resources	565,011	358,863	365,078
Liabilities			
Current Liabilities	1,868,302	1,395,013	1,354,451
Noncurrent Liabilities	10,006,948	10,459,572	10,424,974
Total Liabilities	11,875,250	11,854,585	11,779,425
Deferred Inflows of Resources	483,082	238,143	117,773
Net Position			
Unrestricted	8,303,452	7,671,850	6,049,993
Restricted - Expendable	2,200,753	378,359	530,884
Invested in Capital Assets	4,591,319	4,110,385	3,873,757
Total Net Position	\$15,095,524	\$ 12,160,594	\$ 10,454,634

The preliminary changes in assets, liabilities, and net position of the College for fiscal year 2019 were the result of the following:

- Current assets increased by \$2.78 million or 24%. This was due to a continued increase in cash and cash equivalents including a slight increase in tuition, continued efforts in accounts receivable collections, and tightening up the College's policy regarding due dates for tuition and future enrollment.
- Noncurrent assets increased by approximately \$213,957 or 1.7%. This was due to a reduction in the amount of \$9,956 in capital assets with the donation of 21.53 acres to Thomas County for the construction of the Community Building on the corner of College and Franklin. Combined with an increase in Construction in progress (CIP). CIP included \$14,475 for the renovation of Ferguson to abate the building of asbestos, \$144,000 for the building of the College Athletic Facility, a \$1.2M dollar facility, and \$269,532 for the remodel of Living Center East South.
- Current liabilities increased by \$473,289. This was primarily due to an increase in unearned revenue.
- Noncurrent liabilities decreased by a total of \$452,624. This was primarily due to a reduction of \$300,000 in non-current obligations Certificate of Participation Bonds, Total OPEB Liability reduction of \$123,711 and Net Pension Liability of \$44,008. The difference is due to a modest increase in Early Retirement Liability, Noncurrent portion.
- Total net position increased by approximately \$2,934,930 or 24%. This was due to a combination of reducing total operating expenses and increasing non-operating revenues.

# **Operating Revenue**

Operating revenue includes charges for all exchange transactions such as tuition and fees, room and board, and the sale of books and supplies. In addition, certain federal, state, and private grants are considered operating if they are not for capital purposes and are considered a contract from services. Beginning in 2019,

#### Management's Discussion and Analysis For the Years Ended June 30, 2019 and 2018

the Kansas Board of Regents requested that Federal Direct Loans be excluded. Thus as noted in the audit, Note 23 describes a reclassification of prior years' financial statements.

Operating Revenue	 2019	 2018	_	2017
Net Tuition & Fees	\$ 3,936,782	\$ 4,067,040		\$ 3,129,165
Federal Grants and Contracts	512,167	576,410		528,822
State Grants and Contracts	69,524	101,510		100,378
Other Grants and Contracts	58,358	164,226		250,531
Auxiliary Income	2,035,784	1,823,714		1,923,923
Other Income	 517,685	 513,152	_	773,348
Total Operating Revenue	\$ 7,130,300	\$ 7,246,052	_	\$ 6,706,167

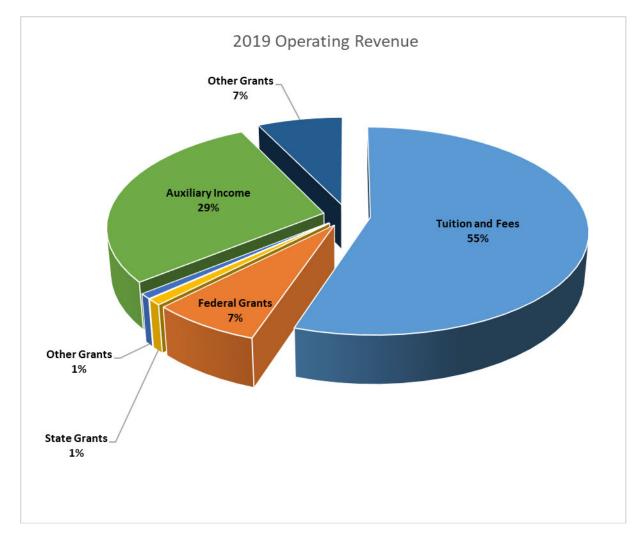
Operating revenue changes for fiscal year 2019 were the result of the following:

- Net tuition and fees decreased by \$130,258 due to a reduction in enrollment.
- Auxiliary revenue increased by \$212,070. This was due to room and board revenue, and the sale of books and supplies.
- Other income remained relatively unchanged.
- Federal, state grants and other grants and loans decreased by \$96,229. This was due to a reduction in enrollment.

Operating revenue changes for fiscal year 2018 were the result of the following:

- Net tuition and fees increased by \$938,000 due to increase in tuition rates and enrollment.
- Auxiliary revenue decreased by \$100,000. This was due to room and board revenue, and the sale of books and supplies.
- Other income decreased by \$260,000. This was due to a number of activities that did not occur throughout the year including insurance proceeds received in FY17 due to a major weather event and other miscellaneous income differences.
- Federal, state grants and other grants and loans increased by \$50,262. This was due to an increase in enrollment.

Management's Discussion and Analysis For the Years Ended June 30, 2019 and 2018



The following is a graphic illustration of operating revenue by source for fiscal year 2019.

# **Operating Expenses**

Operating expenses are all the costs necessary to provide services and conduct the programs of the College.

Operating Expenses for the Years Ended June 30						
Operating Expenses	2019	2018	2017			
Educational Services						
Academics, Instructional and Support	\$ 4,875,212	\$ 5,114,900	\$ 4,947,392			
Student Support Services	1,045,643	1,007,430	1,076,108			
Federal Work Study	208	4,211	-			
Pell Grant & SEOG	1,598,431	1,646,932	1,445,255			

Management's Discussion and Analysis For the Years Ended June 30, 2019 and 2018

Academic Support	408,559	294,179	373,287	
Athletics	1,424,540	1,282,112	1,145,760	
Auxiliary Enterprises Community and Service	1,090,812	1,059,977	1,139,016	
Development	162,853	137,947	124,190	
Facilities	1,091,261	1,168,766	118,730	
General & Administrative	735,180	1,950,477	2,472,455	
Institutional Support	2,166,349	2,010,669	1,588,877	
Depreciation & Amortization	572,505	546,361	536,528	
Total Operating Expenses	\$ 15,171,553	\$ 16,223,961	\$ 14,967,598	

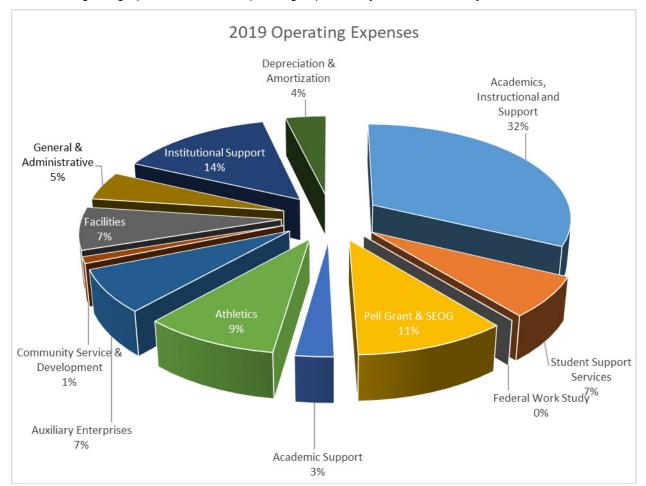
Operating expense changes for fiscal year 2019 were the result of the following:

- Pell grant, and SEOG expenses decreased by \$48,501 due to a decrease in enrollment.
- Academics, Instructional and Support expenses decreased by \$239,688 as the College continues to be conservative in its hiring practices, and cancels classes if enrollment does not meet or exceed a mandatory number.
- Athletics increased by \$142,428 due to the cost of travel, uniforms and additional supplies necessary for each respective team.
- Student Support Services, Academic Support, and Auxiliary Enterprises increased by \$38,213, \$114,380, and \$30,835 as the College continues to focus on enhancing the student experience while attending CCC.
- Community Service & Development expenses increased slightly by \$24,906.
- Facilities, General & Administrative, and Institutional Support decreased \$1,137,122 as the institution did not have to purchase \$414,460 additional vehicles including two additional buses for a total of \$300,280, five additional vehicles for \$104,580 and a John Deere Utility vehicle for \$20,600 as it did in 2018. In addition to the cost savings of not having to purchase additional vehicles, the College also did not have to replace sidewalks, roofs and other remodeling projects for a savings over \$297,202 from the previous year.

Operating expense changes for fiscal year 2018 were the result of the following:

- Federal direct loans, Pell grant, and SEOG expenses decreased by \$348,313 due to a decrease in enrollment and a corresponding increase in grant recipients and awards.
- Academics, Instructional and Support increased by \$167,508 as the College continued to convert traditional classrooms into smart classrooms with the addition of technology.
- Athletics increased by \$136,352 due to the cost of travel, uniforms and additional supplies necessary for each respective team.
- Student Support Services, Academic Support, and Auxiliary Enterprises decreased by \$68,678, \$79,108, and \$79,039 respectively due to reclassifying accounts.
- Community Service & Development increased slightly by \$13,757.
- Facilities, General & Administrative, and Institutional Support increased over \$900,000 as the institution invested in \$414,460 additional vehicles including two additional buses for a total of \$300,280, five additional vehicles for \$104,580 and a John Deere Utility vehicle for \$20,600. In addition to the vehicles, the College replaced sidewalks, roofs and remodeled Living Center East for a total of \$250,000. The College invested in equipment for the classrooms exceeding \$161,000. Finally, the College upgraded the IT area and Online Classroom technology with \$71,000 enhancements.

Management's Discussion and Analysis For the Years Ended June 30, 2019 and 2018



#### The following is a graphic illustration of operating expenses by source for fiscal year 2019.

#### Non-operating Revenue (Expenses)

Non-operating revenue represents all revenue sources that are primarily non-exchange in nature. They consist primarily of state appropriations, property tax revenue, investment income (including realized and unrealized gains and losses), and gifts and grants, including Pell federal grants to students.

Management's Discussion and Analysis For the Years Ended June 30, 2019 and 2018

Non-operating revenue (expenses) were comprised of the following:

Non-operatir	ng Exj	penses for the Yea	rs Ended June 30	
Non-operating Expenses	-	2019	2018	2017
State Appropriations	\$	2,638,126	2,502,597	2,493,932
County Property Taxes		6,698,824	6,514,295	6,019,255
Pell Grants & SEOG		1,613,301	1,650,977	1,430,385
Investment Income & Gain (Loss) from Sale of Assets	l	142,074	33,772	31,273
Contributions		136,685	243,614	232,048
Interest on Capital Asset Debt		(252,827)	(261,386)	(125,315)
Cost of Issuance		-	-	(301,971)
Other Income	-			
Total Non-Operating Revenues (Expenses)	\$	10,976,183	10,683,869	9,779,607

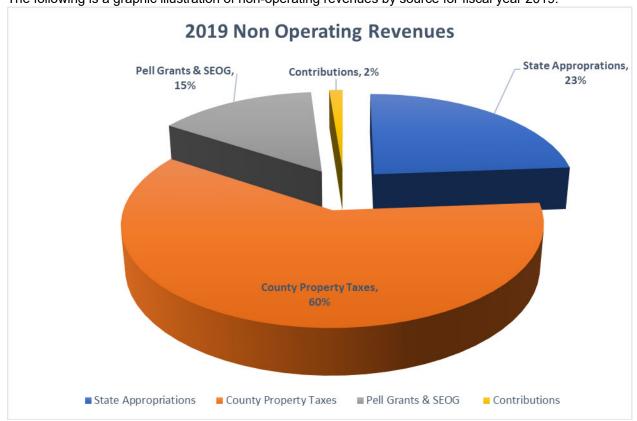
Non-operating revenue (expense) changes for fiscal year 2019 were the result of the following factors:

- State appropriations increased by \$135,529 due to an increase in funding from the state.
- Investment income and gain (loss) from sale of assets increased \$108,302 due to increase in investment income from improved market conditions.
- Contributions decreased \$108,929 due to a decline in Endowment activity.

Non-operating revenue (expense) changes for fiscal year 2018 were the result of the following factors:

- State appropriations, investment income, gain and loss from sales, and contributions remained relatively unchanged.
- County property taxes increased by \$495,000 due to an increase in assessed valuation.
- Pell grant and Federal Supplemental Educational Opportunity Grant (SEOG) increased by \$220,600 due to an increase in enrollment.
- Interest on capital asset increased by \$136,000, whereas cost of issuance decreased by \$302,000.

Management's Discussion and Analysis For the Years Ended June 30, 2019 and 2018



The following is a graphic illustration of non-operating revenues by source for fiscal year 2019.

# Statement of Cash Flows

The primary purpose of this statement is to provide relevant information about the cash receipts and cash payments of an entity during a period. The statement of cash flows also may help users assess the following:

- An entity's ability to generate future net cash flows
- Its ability to meet its obligations as they come due
- Its need for external financing.

Cash flows for the year consist of the following:

		<u>2019</u>	<u>2018</u>	2017
Cash (Used in) Provided by				
Operating Activities	\$	(7,233,292)	(7,541,253)	(7,337,698)
Investing Activities		181,196	71,413	27,609
Noncapital Financing Activities		11,045,936	10,915,483	10,270,028
Capital and Related Financing Activities	-	(1,346,812)	(1,083,342)	(1,643,599)
Net Increase in Cash and Cash Equivalents		2,647,028	2,362,301	1,316,340
Cash and Cash Equivalents - Beginning of Year		10,819,426	8,457,125	7,140,785
Cash and Cash Equivalents - End of Year	\$	\$ 13,466,454	10,819,426	8,457,125

Management's Discussion and Analysis For the Years Ended June 30, 2019 and 2018

Net cash used for operating activities in 2019 totaled \$7.2 million. This was financed by \$11.0 million of net cash flows from noncapital financing activities such as property taxes and state appropriations. Net cash used for capital and related financing activities totaled \$1.3 million. The net result of all cash flows is an increase of \$2.6 million for 2019.

Net cash used for operating activities in 2018 totaled \$7.5 million. This was financed by \$10.9 million of net cash flows from noncapital financing activities such as property taxes and state appropriations. Net cash used for capital and related financing activities totaled \$1.1 million. The net result of all cash flows is an increase of \$2.4 million for 2018.

## **Capital Asset and Debt Administration**

#### Capital Assets

At June 30, 2019, the College had approximately \$12.6 million invested in capital assets, net of accumulated depreciation of \$9.3 million. Depreciation charges totaled \$572,505.

Additional information about the College's capital assets can be found in Note 7.

## <u>Debt</u>

In 2017, the College refinanced series 2007 - Revenue bonds and series 2011 – Certificate of Participation (COP) bonds into one series 2016 – COP bonds with a lower interest rate saving the College approximately \$2 million over the life of the bonds. In 2019, the College made annual debt service payments on this debt. Additional information about the College's debt administration can be found in Note 9.

#### **Economic Factors That Will Affect the Future**

Colby Community College receives funding from three major sources – property taxes, tuition and fees, and state appropriations.

Property taxes provide the largest proportion of revenues for operations.

Fiscal Year	Pro	perty Taxes	% Change by Year
2019	\$	6,698,824	2.83%
2018	\$	6,514,295	8.22%
2017	\$	6,019,255	4.91%
2016	\$	5,737,364	7.42%
2015	\$	5,341,278	3.49%

Property taxes have increased over the past five years as taxable values on properties have increased. The College is projecting a decline in future projections of property taxes due to corn commodities and the future impact on the community. However, anticipated land valuations are projected to remain strong, and should help offset the loss of revenue in corn commodities.

Although the state of Kansas economic condition has improved, recent revenue estimates are not as optimistic as previously stated. Starting in FY 2016, revenues from the State for KPERS contributions were included in the state appropriations figure. Thus appearing that the state provided additional funding for operations.

Management's Discussion and Analysis For the Years Ended June 30, 2019 and 2018

State Appropriations							
Fiscal Year	(	Operations 2 1	% Change by Year				
2019	\$	2,638,126	5.42%				
2018	\$	2,502,597	0.35%				
2017	\$	2,493,932	-2.11%				
2016	\$	2,547,786	15.94%				
2015	\$	2,197,519	7.28%				

With limited growth in revenue, tuition and fees have been increased to maintain programs and services.

<b>Tuition and Fees</b>							
Fiscal Year	Instate	Tuition	% Change by Year				
2019	\$	74	2.78%				
2018	\$	72	2.86%				
2017	\$	70	0.00%				
2016	\$	70	7.69%				
2015	\$	65	8.33%				

Since 2015, instate tuition rates have increased \$9 per credit hour, or 13.8%. Although tuition increases implemented since 2015 have exceed inflation, tuition charged to Colby Community College students was still below the national average.

Institutional efforts to reduce operating costs through attrition and cost cutting initiatives have been made and are an ongoing priority. Through these efforts, it has been possible to maintain affordable tuition for our community while providing outstanding educational programs and services in an inviting learning environment with qualified instructional and support faculty and staff.

Additional information concerning the financial statements or the financial status of the College can be obtained by contacting the College business office at 1255 S. Range, Colby, Kansas, 67701.

Ms. Carolyn Kasdorf Vice President of Business Affairs and Chief Financial Officer Colby Community College

**Basic Financial Statements** 

Statements of Net Position June 30, 2019 and 2018

		College		Found	lation
	20	19	2018	2019	2018
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES					
Current Assets					
Cash - Unrestricted	\$ 13,46	6,453	10,819,426	1,823,903	1,190,925
Bookstore Receivables		-	105	-	-
Taxes Receivable, Net of Allowance	11;	3,000	72,000	-	-
Accounts Receivable, Students, Net of Allowance for					
Doubtful Accounts of \$226,240 and \$170,559, Respectively	34	9,627	246,572	-	-
Federal Grants Receivable	8	3,164	36,861	-	-
Other Receivables	1	5,510	25,318	-	-
Unconditional Promises to Give		-	-	1,554	26,554
Accrued Interest Income		-	-	14,465	17,136
Inventory	12	8,408	191,320	-	-
Prepaid Insurance and Other Expenses	6	9,924	54,055	319	297
Total Current Assets	14,22	6,086	11,445,657	1,840,241	1,234,912
Noncurrent Assets					
Cash - Restricted	2	1,130	19,696	-	-
Contributions Receivable		-	-	-	-
Unconditional Promises to Give		-	-	22,330	24,021
Investments		-	-	5,634,370	5,324,124
TCCF Magnet Money Investment - Designated Until Funds are Ma	tched	-	-	19,175	17,815
Land Held for Investment		-	-	225,870	225,870
Mineral Interest		-	-	58,207	48,951
Loans to Students	1	0,516	10,516	-	-
Capital Assets, Not Depreciated	31	8,044	328,000	-	-
Capital Assets, Net of Accumulated					
Depreciation of \$9,293,674 and \$8,745,762, Respectively	11,88	5,062	12,085,642	-	-
Construction in Process	42	8,007	4,948		-
Total Noncurrent Assets	12,662	2,759	12,448,802	5,959,952	5,640,781
Total Assets	26,88	8,845	23,894,459	7,800,193	6,875,693
Deferred Outflows of Resources					
Deferred Outflows - Pension	34	4,500	44,347	-	-
Deferred Outflows - OPEB	24	9,990	19,231	-	-
Deferred Refunding, Net of Accumulated					
Amortization of \$44,292 and \$29,528, Respectively	28	0,521	295,285		
Total Deferred Outflows of Resources	56	5,011	358,863	<u> </u>	
Total Assets and Deferred Outflows of Resources	\$ 27,45	3,856	24,253,322	7,800,193	6,875,693

Statements of Net Position June 30, 2019 and 2018

	College		Foundation		
	2019	2018	2019	2018	
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES					
Current Liabilities	<b>^</b>				
Current Obligations - Certificate of Participation Bonds	\$ 300,000	285,000	-	-	
Accounts Payable	227,382	224,087	13,189	14,383	
Accrued Payroll and Benefits	402,402	400,020	-	-	
Compensated Absences	265,280	272,600	-	-	
Unearned Revenue	583,452	76,967	-	-	
Dorm Deposits	9,000	33,075	-	-	
Early Retirement Liability, Current Portion	23,910	22,332	-	-	
Accrued Interest Payable	37,880	39,305	-	-	
Deposits and Other Payables	18,996	41,627	-		
Total Current Liabilities	1,868,302	1,395,013	13,189	14,383	
Noncurrent Liabilities	0 0 5 5 0 0 0	0.055.000			
Noncurrent Obligations - Certificate of Participation Bonds	8,055,000	8,355,000	-	-	
Bond Discount, Net of Accumulated Amortization			-	-	
of \$5,476 and \$3,650, Respectively	(34,685)	(36,510)			
Total OPEB Liability	1,772,375	1,896,087	-	-	
Net Pension Liability	187,528	231,536	-	-	
Early Retirement Liability, Noncurrent Portion	26,730	13,459			
Total Noncurrent Liabilities	10,006,948	10,459,572			
Total Liabilities	11,875,250	11,854,585	13,189	14,383	
Deferred Inflows of Resources					
Deferred Inflows - Pension	48,012	24,608			
Deferred Inflows - OPEB	435,070	213,535	-	-	
Deletted Tilliows - OFED	435,070	213,335	<u> </u>		
Total Deferred Inflows of Resources	483,082	238,143	-		
Total Liabilities and Deferred Inflows of Resources	12,358,332	12,092,728	13,189	14,383	
NET POSITION					
Invested in Capital Assets, Net of Related Debt Restricted - Expendable	4,591,319	4,110,385	-	-	
Perkins Loan and Grant Funds	2,200,753	378,359	-	-	
Other	-	-	1,628,900	1,885,126	
Restricted - Nonexpendable	-	-	5,502,757	4,304,788	
Unrestricted	8,303,452	7,671,850	655,347	671,396	
Total Net Position	15,095,524	12,160,594	7,787,004	6,861,310	
			. , -		
Total Liabilities, Deferred Inflows of Resources and Net Position	\$ 27,453,856	24,253,322	7,800,193	6,875,693	

# Statements of Revenues, Expenses and Change in Net Position For the Years Ended June 30, 2019 and 2018

	College			Foundation			
	2019		2018	2019	2018		
Operating Revenues							
Tuition and Fees	\$ 5,144,	537	5,021,113	-	-		
Less: Student Aid/Discount	(1,055,		(948,324)	-	-		
Less: Bad Debt Expense	(152,		(5,749)				
Net Tuition and Fees	3,936,		4,067,040	-	-		
Federal Grants and Contracts	512,		576,410	-	-		
State Grants and Contracts	•	524	101,510	-	-		
Other Grants and Contracts	•	358	164,226	2,974	7,400		
Auxiliary Income	2,035,		1,823,714	-	-		
Other Income	517,	685	513,152	18	4,670		
Contributions and Other Fundraisers		-		1,110,628	464,963		
Total Operating Revenues	7,130,	300	7,246,052	1,113,620	477,033		
Operating Expenses							
Educational Services							
Academics, Instructional and Support	4,875,		5,114,900	-	-		
Community Service	•	093	70,894	-	-		
Student Support Services	1,045,		1,007,430	390,629	377,131		
Federal Work Study		208	4,211	-	-		
Pell Grant Expense	1,572,		1,603,811	-	-		
SEOG Expense	26,	041	43,121	-	-		
Support Services							
Academic Support	408,		294,179	-	-		
Athletics	1,424,		1,282,112	-	-		
Auxiliary Enterprises	1,090,		1,059,977	-	-		
Development		760	67,053	-	-		
Facilities	1,091,		1,168,766	-	-		
General and Administrative	735,		1,943,773	249,870	276,951		
Institutional Support	2,166,		2,017,373	-	-		
Depreciation and Amortization	572,	505	546,361		-		
Total Operating Expenses	15,171,	553	16,223,961	640,499	654,082		
Net Operating Income (Loss)	(8,041,	253)	(8,977,909)	473,121	(177,049)		
Nonoperating Revenues (Expenses)							
State Appropriations	2,638,	126	2,502,597	-	-		
County Property Taxes	6,698,	824	6,514,295	-	-		
Pell Grants	1,572,	390	1,603,811	-	-		
SEOG Grants	40,	911	47,166	-	-		
Investment Income	181,	196	71,413	265,449	126,755		
Unrealized Appreciation on Investments		-	-	177,365	120,053		
Loss From Sale of Assets	(39,	122)	(37,641)	-	-		
Contributions	136,		243,614	-	-		
Interest on Capital Asset Debt	(252,	827)	(261,386)	-	-		
Other Income		-		9,759	3,303		
Net Nonoperating Revenues (Expenses)	10,976,	183	10,683,869	452,573	250,111		
Change in Net Position	2,934,	930	1,705,960	925,694	73,062		
Net Position - Beginning of Year	12,160,	594	10,454,634	6,861,310	6,788,248		
Net Position - End of Year	\$ <u>15,095,</u>	524	12,160,594	7,787,004	6,861,310		

# Statements of Cash Flows

For the Years Ended June 30, 2019 and 2018

	2019	2018
Cash Flows From Operating Activities		4 400 475
Student Tuition and Fees, Net of Discount		4,182,475
Grants and Contracts	656,658	959,049
Auxiliary Enterprise Revenue	2,011,814	1,833,545
Payments to Employees and for Employee Benefits	(7,820,971)	(7,436,827)
Payments to Suppliers	(5,857,686)	(6,613,811)
Auxiliary Enterprise Expense	(1,090,812)	(1,059,977)
Other Receipts	527,493	594,293
Net Cash Used by Operating Activities	(7,233,292)	(7,541,253)
Cash Flows From Investing Activities		
Interest on Investments	181,196	71,413
Cash Flows From Noncapital Financing Activities		
State Appropriations	2,638,126	2,502,597
County Property Taxes	6,657,824	6,518,295
Pell and SEOG Grants	1,613,301	1,650,977
Contributions	136,685	243,614
Contributions	130,005	243,014
Net Cash Provided by Noncapital Financing Activities	11,045,936	10,915,483
Cash Flows From Capital and Related Financing Activities		
Purchase of Capital Assets	(848,450)	(578,520)
Principal Paid on Long-Term Debt	(285,000)	(265,000)
Interest Paid on Long-Term Debt	(237,663)	(246,122)
Proceeds From Sale of Assets	24,300	6,300
	,	
Net Cash Used by Capital and Related Financing Activities	(1,346,813)	(1,083,342)
Net Increase in Cash	2,647,027	2,362,301
Cash - Beginning of Year	10,819,426	8,457,125
Cash - End of Year \$	13,466,453	10,819,426
Oach Day Otataward of Nat Daaitian		
Cash Per Statement of Net Position Cash - Unrestricted	12 166 162	10 910 406
Cash - Unrestricted \$	13,466,453	10,819,426

Statements of Cash Flows For the Years Ended June 30, 2019 and 2018

Reconciliation of Net Operating Loss to Net Cash Used by Operating Activities			
	-	2019	2018
Net Operating Loss	\$	(8,041,253)	(8,977,909)
Adjustments to Reconcile Net Operating Loss to Net Cash			
Used by Operating Activities			
Depreciation and Amortization		572,505	546,361
Changes in Operating Assets and Liabilities			
(Increase) Decrease in			
Accounts Receivable		(103,055)	(47,016)
Federal Grants Receivable		(46,303)	133,080
Other Receivables		9,913	81,322
Inventory		62,912	(16,177)
Prepaid Insurance and Other Expenses		(15,869)	21,945
Loans to Students		-	259,542
Increase (Decrease) in			
Accounts Payable		1,861	17,198
Accrued Payroll and Benefits		(133,782)	486,215
Other Liabilities		(46,706)	51,277
Deferred Revenue		506,485	(97,091)
	-		<u>.</u>
Net Cash Used by Operating Activities	\$	(7,233,292)	(7,541,253)

Notes to Financial Statements June 30, 2019 and 2018

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### Organization

**Colby Community College** is located in northwest Kansas in Thomas County. The College was organized and established in 1964 under the provisions of then Section 72-6901 *et. seq.* of Kansas Statutes Annotated (now K.S.A. 71-201 *et seq.*). The College is a public two-year community college offering a comprehensive curriculum with liberal arts and sciences, as well as vocational and technical programs for credit and noncredit students from Thomas County and surrounding communities.

The financial statements of the College have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. The College's reports are based on applicable Governmental Accounting Standards Board (GASB) pronouncements and its accounting policies conform to accounting principles generally accepted in the United States of America as applicable to colleges and universities.

## **Financial Reporting Entity**

The College is governed by an elected six-member board. As required by accounting principles generally accepted in the United States of America, these financial statements present **Colby Community College** (the primary government) and its component unit. The component unit is included in the College's reporting entity because of the significance of its operational or financial relationship with the College.

Colby Community College Endowment Foundation is a discretely presented component unit of the College and is included in the component unit column in the College's basic financial statements. It is reported in a separate column to emphasize that it is a not-for-profit entity legally separate from the College. Foundation board members are appointed by the existing Foundation board members. The discretely presented component unit has a June 30 year end.

Colby Community College Endowment Foundation is a not-for-profit corporation organized under the laws of the State of Kansas to raise funds to support the educational undertakings of **Colby Community College**, and to receive and hold in trust any property, real or personal, given, devised, bequeathed, given in trust or in any other way made to the corporation for the use or benefit of any student or employee as designated by the donor, grantor, or testator, or in the case of an unrestricted gift, then to such uses as may be agreed on by the Board of Trustees.

Colby Community College Endowment Foundation is a not-for-profit corporation under Internal Revenue Code Section 501(c)(3) and is not considered a private foundation. The Foundation reports its financial results under Financial Accounting Standard Board (FASB) Statements. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. No modifications have been made to the Foundation's financial information in the College's financial reporting entity for these differences. The component unit's financial data has, however, been aggregated into like categories for presentation purposes.

Separately issued audited financial statements for the Foundation may be obtained from the College's administrative office.

#### **Measurement Focus and Basis of Accounting**

For financial statement reporting purposes, the College is considered a special-purpose government engaged only in business-type activities. Accordingly, the College's financial statements are prepared using the flow of economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized in the accounting period in which they are earned and expenses are recorded when an obligation has been incurred. All significant intra-agency transactions have been eliminated. Non-exchange transactions, in which the College receives value without directly giving equal value in return,

Notes to Financial Statements June 30, 2019 and 2018

include property taxes; federal, state and local grants; state appropriations and other contributions. On an accrual basis, revenue from property taxes is recognized in the period for which the levy is intended to finance. Revenue from grants, state appropriations, and other contributions are recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used in the fiscal year when use is first permitted; matching requirements, in which the College must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the College on a reimbursement basis.

When both restricted and unrestricted resources are available for use, it is the College's policy to use restricted resources first and then unrestricted resources as needed.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Cash

For purposes of the statements of cash flows, the College considers all unrestricted, highly liquid deposits with original maturities of three months or less as cash. The Foundation's cash balances consist of cash held in checking accounts, money markets accounts, and certificates of deposit at various financial institutions. Cash contributions that are restricted by the donor for long-term purposes are not included in the definition of cash even though the funds are invested in short-term liquid investments. The Foundation routinely invests its surplus operating funds in money market mutual funds. These funds generally invest in highly liquid U.S. government and agency obligations.

#### **Property Taxes**

Property taxes are levied each calendar year on all taxable real property located in the taxing district. Property taxes are recorded on an accrual basis of accounting. The College's property taxes are assessed on a calendar year basis, are levied, and become a lien on the property on November 1<sup>st</sup> of each year. The determination of assessed valuation and the collection of property taxes for all political subdivisions in the State of Kansas is the responsibility of the various counties. The County Appraiser's Office annually determines assessed valuation and the County Clerk spreads the annual assessment to the taxing units. One-half of the property taxes are due December 20<sup>th</sup> and the second half is due May 10<sup>th</sup>. The College draws available funds from the County Treasurer's office at designated times throughout the year.

Collection of current year property tax by the County Treasurer is not completed, apportioned nor distributed to the various subdivisions until the succeeding year, such procedure being in conformity with governing state statutes. Consequently, for revenue recognition purposes, taxes levied during the current year are not due and receivable until the ensuing year. A percent of property taxes levied in November 2018 are normally distributed after June 30, 2019 and are presented as accounts receivable. As of June 30, 2019 and 2018, the County Treasurer had distributed to the College approximately 96% of ad valorem taxes levied in the prior year. The receivable for taxes in process was \$113,000 and \$72,000 at June 30, 2019 and 2018, respectively.

It is not practicable to apportion delinquent taxes held by the County Treasurer at the end of the audit period and, further, the amounts thereof are not material in relationship to the financial statements taken as a whole. Delinquent tax payments are recognized as revenue in the year received.

#### Accounts Receivable

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff. Accounts receivable also include amounts due from the federal government,

Notes to Financial Statements June 30, 2019 and 2018

state and local governments (including property taxes) or private sources, in connection with reimbursement of allowable expenditures made pursuant to the College's grants and contracts. Accounts receivable are recorded net of estimated allowances for uncollectible amounts.

Management determines the adequacy of the allowance for doubtful accounts based upon a level that in management's judgment is adequate to absorb the losses inherent to student services. Amounts determined uncollectible are charged to the allowance account and removed from accounts receivable.

# **Unconditional Promises to Give**

Unconditional promises to give are recorded when commitments are received. Unconditional promises to give that are expected to be collected within one year are recorded at net realizable value. Generally accepted accounting principles require that unconditional promises to give that are due beyond the next year be discounted using risk free interest rates. Unconditional promises to give are not included as support until the conditions are substantially met.

#### Inventory and Prepaid Items

Inventory consists of items held for resale by the bookstore and is stated at the lower of cost or net realizable value. The College also holds farm inventory items which are held for resale by the farm program and are valued at net realizable value. The value is recorded as expense as the inventories are depleted. The College records certain payments to vendors that reflect costs applicable to future accounting periods as prepaid items in its financial statements.

## Investments

The Foundation has a policy of pooling assets for investment purposes unless the governing instruments prohibit such pooling. Investments are reported at fair value as of June 30, 2019. A portion of the investment return is allocated to the funds in accordance with the Foundation's accounting policy. Investment income and gains and losses restricted by a donor are reported as increases or decrease in restricted net position if the restrictions are met either by passage of time or by use in the reporting period in which the income and gains are recognized.

Contributions are generally available for unrestricted use in the year of the gift unless specifically restricted by the donor. Pledges are recorded as receivables in the year made. Amounts received or pledged that are designated for use or payment in future periods or restricted by the donor for specific purposes are reported as increases in restricted net position.

#### **Donor Restricted Gifts**

Unconditional promises to give cash and other assets to the Foundation are reported at fair value at the date the promise is received. Conditional promises to give and indications of intentions to give are reported at fair value at the date the gift is received. The gifts are reported as restricted net position if they are received with donor stipulations that limit the use of the donated assets.

Contributions of noncash assets are recorded at their fair values in the period received. Contributions of donated services that create or enhance nonfinancial assets or that require specialized skills, are provided by individuals possessing those skills, and would typically need to be purchased if not provided by donation, are recorded at their fair values in the period received.

During the year ended June 30, 2019 and 2018, the value of contributed services and assets meeting the requirements for recognition in the financial statements was \$141,516 and \$113,176, respectively. In addition, many individuals volunteer their time and perform a variety of tasks that assist the Foundation. In-kind revenues are included in Contributions and Other Fundraisers and on the Statement of Revenues, Expenses and Change in Net Position.

#### COLBY COMMUNITY COLLEGE Notes to Financial Statements

June 30, 2019 and 2018

#### Capital Assets

Capital assets include property, plant, equipment and infrastructure, such as streets, sidewalks, parking lots, water system and sewer system. Capital assets are defined by the College as assets with an initial unit cost of \$5,000 or more. Such assets are recorded at historical cost or estimated cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized as projects are constructed. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets' lives are not capitalized.

Construction in progress is stated at cost, which includes the cost of construction and other direct costs attributable to the construction. No provision for depreciation is made on construction in progress until such time as the relevant assets are completed and put into use. Construction in progress at June 30, 2019 and 2018 represents the construction of a softball clubhouse and athletic facility and the remodeling of the student dorms and Ferguson hall.

Property, plant, and equipment of the College are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	50
Land Improvements	20
Machinery and Equipment	7-15
Vehicles	8
Computer Hardware/Software	5

The Foundation follows the practice of capitalizing all expenditures for property and equipment over \$500. The fair value of donated fixed assets is similarly capitalized. Depreciation expense is determined using the straight-line method over the estimated useful life of each asset.

#### Deferred Inflows of Resources/Deferred Outflows of Resources

In addition to assets and liabilities, the statement of net position may report a separate section for deferred outflows and deferred inflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The College has deferred outflows and deferred inflows for pensions and OPEB that qualify for reporting in this category. The College reports deferred charges on early retirement on debt refunding. The deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. The amount is deferred and amortized over the shorter of the life of the refunded or refunding debt and recorded as a deferred outflows for pensions and OPEB.

#### **On-Behalf Payments for Employee Benefits**

The College recognizes revenues and expenses for the contributions made by the State of Kansas to the Kansas Public Employees Retirement System (KPERS and KPERS Death and Disability OPEB Plan) on behalf of the College's employees.

#### **Net Position**

The College's net position is classified as follows:

a. *Invested in capital assets, net of related debt*: This represents the College's total investment in capital assets, net of outstanding debt obligations related to those capital assets.

#### COLBY COMMUNITY COLLEGE Notes to Financial Statements June 30, 2019 and 2018

- b. Restricted net position expendable: Restricted expendable net position includes resources in which the College is legally or contractually obligated to spend resources in accordance with restrictions imposed by external third parties.
- c. *Restricted net position nonexpendable*: Nonexpendable restricted net position consists of endowment and similar type funds in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purpose of producing present and future income, which may either be expended or added to principal, in accordance with donor restrictions.
- d. Unrestricted net position: Unrestricted net position represents resources derived from student tuition and fees, state appropriations, sales and services of auxiliary enterprises. These resources are used for transactions relating to the educational and general operations of the College and may be used at the discretion of the governing board to meet current expenses for any lawful purpose. These resources also include auxiliary enterprises, which are substantially self-supporting activities that provide services for students, faculty and staff.

#### **Revenue Classification**

The College has classified its revenues as either operating or nonoperating according to the following criteria:

*Operating Revenues* – Operating revenues include activities that have the characteristics of exchange transactions, such as (1) student tuition and fees net of scholarship allowances, (2) sales and services of auxiliary enterprises, (3) most federal, state and local grants and contracts, and (4) interest on institutional student loans.

Nonoperating Revenues – Nonoperating revenues include activities that have the characteristics of nonexchange transactions, such as gifts and contributions and other revenue sources that are defined as nonoperating revenues by GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*, and GASB Statement No. 34, such as state aid, property taxes and investment income.

Pell grant receipts are classified as nonoperating revenues and any amounts applied to student receivable accounts are recorded as scholarship discounts or allowances per guidance provided in GASB Statement No. 24, *Accounting and Financial Reporting for Certain Grants and Other Financial Assistance.* 

#### Federal Financial Assistance Programs

The College participates in federally funded PELL Grants, SEOG Grants, Federal Work-Study, Federal Direct Loans, and Perkins Loan programs. Federal programs are audited in accordance with Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*.

#### **Scholarship Allowances**

Student tuition and fee revenues and certain other revenues from students are reported net of scholarship allowances in the statements of revenues, expenses, and change in net position. Scholarship allowances are the difference between the stated charge for goods and services provided by the College and the amount that is paid by students and/or third parties making payments on the student's behalf. Certain governmental grants, such as PELL, Supplemental Educational Opportunity Grants (SEOG), and other federal, state or nongovernmental programs are recorded as either operating or nonoperating revenues in the College's financial statements. To the extent that revenues from such programs are used to satisfy tuition and fees and other student charges, the College has recorded a scholarship allowance.

Notes to Financial Statements June 30, 2019 and 2018

#### Income Taxes

The College, as a political subdivision of the State of Kansas, is excluded from federal income taxes under Section 115(1) of the Internal Revenue Code, as amended.

The Foundation is exempt from federal income taxes on related income under Section 501(a) of the Internal Revenue Code (IRC), as an organization described in IRC Section 501(c)(3). Further, the Foundation has been classified as an organization that is not a private foundation under IRC Section 509(a) and, as such, contributions to the Foundation qualify for deduction as charitable contributions. However, income generated from activities unrelated to the Foundation's exempt purpose is subject to tax under IRC Section 511. The Foundation did not have any material unrelated business income tax liability for the years ended June 30, 2019 and 2018.

Generally accepted accounting principles prescribe the accounting for uncertainty in income taxes and a recognition threshold and measurement attribute for the financial statement recognition and measurement of a tax position taken or expected to be taken in a tax return. There was no effect on the financial statements as a result of adopting this interpretation as the Foundation believes it does not have any material uncertain tax positions reflected in its financial statements. Tax years that remain subject to examination in the Foundation's major jurisdictions are for the years ended June 30, 2019, 2018 and 2017.

#### **Budgetary Information**

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- a. Preparation of the budget for the succeeding calendar year on or before August 1st.
- b. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- c. Public hearing on or before August 15th, but at least 10 days after publication of notice of hearing.
- d. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least 10 days after publication, the hearing may be held and the governing body may amend the budget at that time. There were was one budget amendment for the year ended June 30, 2019 in Adult Basic Education Fund.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the College for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

Notes to Financial Statements June 30, 2019 and 2018

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the Board.

#### **Budgetary Compliance – Regulatory Basis**

By statute, the College prepares its annual budget on the regulatory basis of accounting. A reconciliation of these regulatory basis statements to the GAAP statements is presented in the notes to supplementary information.

#### NOTE 2 – CASH

**Colby Community College** follows the practice of pooling cash and investments of all funds. Each fund's portion of total cash and investments is summarized in the individual fund financial statements.

K.S.A. 9-1401 establishes the depositories which may be used by the College. The statute requires banks eligible to hold the College's funds have a main or branch bank in the county in which the College is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The College has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the College's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The College has no investment policy that would further limit its investment choices.

#### Concentration of Credit Risk

State statutes place no limit on the amount the College may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and K.S.A. 9-1405.

#### Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the College's deposits may not be returned to it. State statutes require the College's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. The College does not use "peak periods".

The College's carrying amount of deposits was \$13,487,583 and \$10,839,122 and the bank balance was \$13,648,622 and \$11,077,069 at June 30, 2019 and 2018, respectively. The bank balance was held by seven banks resulting in a concentration of credit risk. Of the bank balance, \$3,354,098 and \$1,500,000 was covered by federal depository insurance and \$10,044,524 and \$9,517,825 was collateralized with securities held by pledging financial institutions' agents in the College's name at June 30, 2019 and 2018, respectively. The remaining \$250,000 and \$59,244 was not legally secured at June 30, 2019 and 2018.

The total carrying amount of the Foundation's deposits was \$1,823,903 and \$1,190,925 at June 30, 2019 and 2018, respectively. The bank balance at year end consisted of checking accounts, certificates of deposit, money market accounts, and money market accounts in mutual funds in the amount of \$1,826,131 and \$1,213,848 at June 30, 2019 and 2018, respectively. Of the Foundation's cash balance at June 30, 2019 and 2018, \$915,904 and \$942,980 was covered by federal depository insurance and \$282,892 and \$203,015 was covered by Securities Investor Protection Corporation at June 30, 2019 and 2018 and the remaining balance of \$627,335 and \$67,853 was unsecured. Further, they believe that their exposure to such credit risk is sufficiently infrequent to consider additional protection.

Notes to Financial Statements June 30, 2019 and 2018

#### Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the College will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured. The College had no investments at June 30, 2019 and 2018.

# NOTE 3 – INVESTMENTS AND INVESTMENT RETURN

The Foundation's investment policy is established to direct the investment of funds in a manner that maximizes potential return based on current market conditions without assuming undue risk. The policy calls for a diversification of fixed income investments to provide predictable and dependable returns and equity investments to provide the opportunity for growth and appreciation of principal.

The Foundation presents its investments at their fair value as of June 30, 2019 and 2018 with the unrealized gains and losses included in the change in net assets. Fair value is determined using quoted prices in active markets for identical assets.

The Foundation has not evaluated its investments for impairment. The following is a detailed listing of the Foundation's investments at June 30, 2019:

		Cost	Fair Market	Unrealized
Description of Asset	_	Basis	Value	Gain (Loss)
Stocks				
Edward Jones	\$	55,156	208,175	153,019
First National Bank & Trust		639,323	1,049,338	410,015
Investment Professionals, Inc.		35,030	33,582	(1,448)
Southern Company		17,787	41,153	23,366
Total Stocks		747,296	1,332,248	584,952
Mutual Funds				
Edward Jones		852,014	876,151	24,137
First National Bank & Trust		53,628	69,289	15,661
Investment Professionals, Inc.		34,027	43,812	9,785
Sunflower Bank		1,092,728	1,211,529	118,801
Total Mutual Funds		2,032,397	2,200,781	168,384
Total Stocks and Mutual Funds		2,779,693	3,533,029	753,336
Bonds				
Edward Jones		124,267	174,646	50,379
Farm Bureau NQ Annuity		53,333	53,333	-
First National Bank & Trust		804,744	820,275	15,531
Ameriprise		46,194	52,920	6,726
Sunflower - Agency		985,458	1,000,167	14,709
Total Bonds		2,013,996	2,101,341	87,345
Total Investments	\$	4,793,689	5,634,370	840,681

Investment return has been allocated between restricted and unrestricted net position based on donors' explicit stipulation, and where appropriate, board directive.

Notes to Financial Statements June 30, 2019 and 2018

		Unrestricted	Restricted	Total
Interest and Dividends	\$	843	63,684	64,527
Royalty Income		-	11,859	11,859
Capital Gain Distributions		1,073	80,978	82,051
Realized Gain		1,682	126,923	128,605
Administrative Fees		(282)	(21,311)	(21,593)
Unrealized Gain	_	48,156	129,209	177,365
Net Investment Return	\$	51,472	391,342	442,814

Following is a detailed listing of the Foundation's investments at June 30, 2018:

		Cost	Fair	Unrealized
Description of Asset		Basis	Value	Gain (Loss)
Stocks				
Edward Jones	\$	58,787	196,288	137,501
First National Bank & Trust		632,677	980,001	347,324
Investment Professionals, Inc.		36,737	24,333	(12,404)
Southern Company	-	17,787	34,475	16,688
Total Stocks	_	745,988	1,235,097	489,109
Mutual Funds				
Edward Jones		530,336	544,590	14,254
First National Bank & Trust		58,961	75,417	16,456
Investment Professionals, Inc.		31,839	36,555	4,716
Sunflower Bank	-	962,949	1,054,213	91,264
Total Mutual Funds	-	1,584,085	1,710,775	126,690
Total Stocks and Mutual Funds	_	2,330,073	2,945,872	615,799
Bonds				
Edward Jones		378,964	447,258	68,294
Farm Bureau NQ Annuity		51,199	53,377	2,178
First National Bank & Trust		862,919	877,030	14,111
Investment Professionals, Inc.		1,304	1,344	40
Sunflower - Agency	-	1,025,733	999,243	(26,490)
Total Bonds	_	2,320,119	2,378,252	58,133
Total Investments	\$	4,650,192	5,324,124	673,932

Investment return has been allocated between restricted and unrestricted net position based on donors' explicit stipulation, and where appropriate, board directive.

	Unrestricted	Restricted	Total
Interest and Dividends	\$ 25,944	156,433	182,377
Royalty Income	-	10,451	10,451
Capital Gain Distributions	2,327	14,028	16,355
Realized Loss	(8,785)	(52,969)	(61,754)

Administrative Fees Unrealized Gain	_	(2,941) 16,689	(17,733) 103,364	(20,674) 120,053	
Net Investment Return	\$	33,234	213,574	246,808	

Notes to Financial Statements June 30, 2019 and 2018

#### **Fair Value Measurements**

Accounting guidance establishes the framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). The three levels of fair value hierarchy are described below.

- Level 1 Quoted prices in active markets for identical assets or liabilities.
- Level 2 Observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full-term of the assets or liabilities.
- Level 3 Unobservable inputs that are supported by little or no market activity and that are significant to the fair value of the assets or liabilities.

The asset's or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

Following is a description of the inputs and valuation methodologies used for assets and liabilities measured at fair value on a recurring basis:

Mutual funds, stocks, bonds and fixed income securities are valued at the closing price reported on the active market on which the individual securities are traded. The value of TCCF Magnet Money is based on the percentage determined by dividing the current principal of the Foundation's fund by the value of the total assets of the Community Foundation.

The current fair value of the land held for investment was determined by the investment company's internal appraisal that is completed on an annual basis. Every three years, the investment company receives an appraisal on the land by an independent outside third party. The fair value of the land at June 30, 2019 and 2018 was determined by the investment company.

The fair value of the mineral rights owned by the Foundation is estimated by calculating five times the average annual cash flow. The convention is to simply multiply the average of the 12-month cash flow generated by the property or collection of properties by 5. In order for the Foundation to determine the estimated fair value of these assets, the Foundation would incur excessive costs which could affect the Foundation's programs and activities.

The preceding methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the Foundation believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

The following table presents assets measured at fair value by classification within the fair value hierarchy as of June 30, 2019.

Notes to Financial Statements June 30, 2019 and 2018

			Fair Value Me	asurements at Ju	ne 30, 2019
		Fair Value	Level 1	Level 2	Level 3
Investments	_				
Stocks	\$	1,332,248	1,332,248	-	-
Mutual Funds		2,200,781	2,200,781	-	-
Bonds and Fixed Income Sec.	\$	2,101,341	2,101,341		
Total Investments	\$	5,634,370	5,634,370		
Other Investments	_				
TCCF Magnet Money	\$	19,175	-	-	19,175
Land Held for Investment		225,870	-	-	225,870
Mineral Interest	_	58,207			58,207
Total Other Investments	\$_	303,252			303,252

The following summarizes the Foundation's activities related to those items measured at fair value using level three inputs for the year ended June 30, 2019.

Fair Value – June 30, 2019	\$_	303,252
Fair Value – July 1, 2018 Change in Value of Other Investments	\$	292,636 10,616
	_	Other Investments

The following table presents assets measured at fair value by classification within the fair value hierarchy as of June 30, 2018.

			Fair Value Mea	Fair Value Measurements at June 30, 2018			
	_	Fair Value	Level 1	Level 2	Level 3		
Investments							
Stocks	\$	1,235,097	1,235,097	-	-		
Mutual Funds		1,710,775	1,710,775	-	-		
Bonds and Fixed Income Sec.	_	2,378,252	2,378,252				
Total Investments	\$	5,324,124	5,324,124				
Other Investments							
TCCF Magnet Money	\$	17,815	-	-	17,815		
Land Held for Investment		225,870	-	-	225,870		
Mineral Interest	_	48,951			48,951		
Total Other Investments	\$_	292,636			292,636		

The following summarizes the Foundation's activities related to those items measured at fair value using level three inputs for the year ended June 30, 2018.

		Other
		Investments
Fair Value – July 1, 2017	\$	492,693
Proceeds From Sale of Land and Personal Property Held for Investment		(155,501)
Loss on Sale of Land and Personal Property Held for Investment		(74,499)
Change in Value of Other Investments	-	29,943
Fair Value – June 30, 2018	\$	292,636

Notes to Financial Statements June 30, 2019 and 2018

There were no transfers between levels one and two and there were no transfers in or out of level three during the year.

# NOTE 4 – UNCONDITIONAL PROMISES TO GIVE

Unconditional promises to give that are due beyond the next year are discounted using a risk-free interest rate of 3.0%. Unconditional promises to give consisted of the following at June 30:

	R	2019 Restricted	2018 Restricted
Unconditional Promises to Give	\$	27,489	55,595
Less Present Value		(3,605)	(5,020)
	\$	23,884	50,575
Amount expected			
Within one year	\$	1,554	26,554
One to five years		5,775	7,115
Over five years		16,555	16,906
Total	\$	23,884	50,575

#### NOTE 5 - TCCF MAGNET MONEY INVESTMENT

On June 14, 2010, the Foundation entered into an agreement with Thomas County Community Foundation, Inc. to establish an agency fund with a magnet money option in the amount of \$10,000. The magnet money option allows the Foundation to place its endowment funds with the Community Foundation for management and investment. As the original investment is matched by outside donations, the Foundation may withdraw the original investment as long as that particular agency endowed fund keeps a minimum balance of \$10,000 in principal. The Community Foundation does maintain variance power; however, the Colby Community College Endowment Foundation's Trustees retain the power to withdraw this money. The Community Foundation has the power to retain, invest and reinvest the funds for investment purposes.

#### NOTE 6 – LAND HELD FOR INVESTMENT

On December 29, 2009, a parcel of land was donated to the Foundation with an estimated fair value of \$107,200 at the date of donation. The land was received as a contribution with donor restrictions. The current fair value was determined by the investment company's internal appraisal that is completed annually. Every three years, the investment company receives an appraisal on the land by an independent outside third party. The land is classified as land held for investment at June 30, 2019 and 2018 and had a fair value of \$225,870.

#### NOTE 7 – CAPITAL ASSETS

The following is a summary of changes in the various capital asset categories for the year ended June 30, 2019.

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Land	\$ 40,000	-	(9,956)	30,044
Land Improvements	288,000	-	-	288,000
Buildings	17,754,230	142,290	-	17,896,520

Notes to Financial Statements June 30, 2019 and 2018

Equipment	1,263,918	197,785	(5,800)	1,455,903
Vehicles	711,658	85,316	(72,259)	724,715
Computer Hardware/Software	1,101,598			1,101,598
Total	21,159,404	425,391	(88,015)	21,496,780
Accumulated Depreciation	(8,745,762)	(572,505)	24,593	(9,293,674)
Construction in Progress	4,948	428,007	(4,948)	428,007
Capital Assets, Net	\$12,418,590	280,893	(68,370)	12,631,113

The following is a summary of changes in the various capital asset categories for the year ended June 30, 2018.

		Beginning			Ending
	_	Balance	Increases	Decreases	Balance
Land	\$	40,000	-	-	40,000
Land Improvements		288,000	-	-	288,000
Buildings		17,504,068	250,162	-	17,754,230
Equipment		1,248,322	161,049	(145,453)	1,263,918
Vehicles		514,443	414,460	(217,245)	711,658
Computer Hardware/Software	_	1,054,725	71,025	(24,152)	1,101,598
Total		20,649,558	896,696	(386,850)	21,159,404
Accumulated Depreciation		(8,472,317)	(546,361)	272,916	(8,745,762)
Construction in Progress	_	253,131	4,948	(253,131)	4,948
Capital Assets, Net	\$	12,430,372	355,283	(367,065)	12,418,590
	-				

#### **NOTE 8 – UNEARNED REVENUE**

Unearned revenue consisted of the following at June 30:

		2019	2018
Prepaid Scholarships	\$	52,616	64,131
Greenbush Revenue		30,836	12,836
Dane G. Hansen Grant	_	500,000	
Total Unearned Revenue	\$	583,452	76,967

## NOTE 9 – LONG-TERM DEBT

# **Refunding Certificate of Participation Bonds – Series 2016**

The College issued certificate of participation bonds to refinance the Revenue Bonds – Series 2007 and the Certificate of Participation Bonds – Series 2011 for energy conservation improvements in certain buildings on campus and construction of a new dormitory.

Purpose	Interest Rates	Amount
Business-type activities	2.00-3.00%	\$ 9,215,000

Notes to Financial Statements June 30, 2019 and 2018

Long-term debt activity for the year ended June 30, 2019 was as follows:

	Outstanding July 1, 2018	Additions	Reductions	Outstanding June 30, 2019	Current Portion	Interest Paid
Certificate of Participation Series 2016	\$ 8,640,000	-	285,000	8,355,000	300,000	237,663

Long-term debt activity for the year ended June 30, 2018 was as follows:

	Outstanding July 1, 2017	Additions	Reductions	Outstanding June 30, 2018	Current Portion	Interest Paid
Certificate of Participation						
Series 2016	\$ 8,905,000	-	265,000	8,640,000	285,000	245,613

The annual requirements to retire the certificates of participation as of June 30, 2019 are as follows:

Fiscal Year Ending	_	Principal	Interest	Total
2020	\$	300,000	229,113	529,113
2021		315,000	220,113	535,113
2022		330,000	210,663	540,663
2023		345,000	200,763	545,763
2024		365,000	190,413	555,413
2025-2029		2,075,000	829,738	2,904,738
2030-2034		2,565,000	540,975	3,105,975
2035-2038	_	2,060,000	138,000	2,198,000
Totals	\$	8,355,000	2,559,775	10,914,775

#### **NOTE 10 – TERMINATION BENEFITS**

The College provides an early retirement program for certain eligible employees if the employee:

- a. is currently an employee of the College;
- b. is not less than age 59 and meets the KPERS provision for early retirement;
- c. has 15 years of employment at the College immediately prior to the request for early retirement; and
- d. a majority of the 15 years of service shall have been full-time service.

The College also provides annual payments in amounts based upon the final year of contracted salary for eligible individuals retiring from employment. Per GASB Statement No. 47, the College recognizes a liability and expense for voluntary termination benefits when the offer is accepted and the amount can be estimated.

Those eligible under this program may receive benefits for up to five years. Payments to retired employees under this plan were \$18,255 and \$24,800 for the years ended June 30, 2019 and 2018, respectively. Future payments are estimated based on the expected future benefit payment as of June 30, 2019. Future scheduled payments are as follows:

Year	_	Amount
2020	\$	23,910
2021		12,694
2022		8,572
2023		3,035
2024		2,429

Notes to Financial Statements June 30, 2019 and 2018

# **NOTE 11 – COMPENSATED ABSENCES**

The College provides paid vacation to all non-faculty full-time employees based on years of employment. The published Policy Manual revised 4/22/14 states employees may accrue up to a cumulative maximum of 40 days at the conclusion of a fiscal year. A new employee may not be eligible to utilize annual leave until he/she has completed 90 days of service with the College. Upon resignation or retirement, one week of annual leave (exclusive of a minimum two week notice) may be requested immediately prior to an employee's date of separation. If an employee does not provide a two week notice (10 business days in which the employee is present), annual leave will not be granted. Rather, earned leave will be paid upon separation. Faculty may receive up to 6 days of annual leave per academic year, though it is not paid upon termination, so no liability is recorded for faculty at year end. The estimated liability for accrued vacation at June 30, 2019 and 2018 was \$218,714 and \$218,457, respectively, and is reflected in the financial statements.

The College's policy regarding sick leave states each full-time administrator, administrative support and noncertified employee shall accrue one sick day per month of employment, up to a cumulative maximum of 90 days. New employees will not be eligible to utilize sick leave until he/she has completed 90 days of service with the College. Upon retirement or accepted resignation of employment at the College, administrators, administrative support and non-certified employees will not be paid for sick leave upon resignation, termination or retirement, and therefore, no amount is recorded as a liability at year end. Sick leave may not be used during an employee's final week of employment with the College, with the exception of long-term or catastrophic illness. For faculty, sick leave may accrue up to a cumulative maximum of 90 days. Faculty with 10 years of service will be paid 15% of accumulated sick days upon retirement or fulfillment of the terms of the contract year. The estimated liability for sick leave at June 30, 2019 and 2018 was \$46,566 and \$54,143, respectively, and is reflected in the financial statements.

# NOTE 12 – ENDOWMENT

The Endowment includes donor-restricted endowment funds. Contributions to the endowment funds are classified and reported based on the existence or absence of donor-imposed restrictions. The income from donor restricted funds is utilized for scholarships and other supporting programs of the college. The Foundation's governing body has interpreted the State of Kansas Uniform Prudent Management of

The Foundation's governing body has interpreted the State of Kansas Uniform Prudent Management of Institutional Funds Act (UPMIFA) as requiring preservation of the fair value of the original gift as of the gift date of the donor-restricted endowment funds absent explicit donor stipulations to the contrary. As a result of this interpretation, the Foundation classifies as net assets with donor restrictions (a) the original value of gifts donated to the permanent endowment, (b) the original value of subsequent gifts to the permanent endowment, and (c) accumulations to the permanent endowment made in accordance with the direction of the applicable donor gift instrument at the time the accumulation is added to the fund. The remaining portion of donor-restricted endowment funds is classified as net assets with donor restrictions until those amounts are appropriated for expenditure by the Foundation in a manner consistent with the standard of prudence prescribed by UPMIFA. In accordance with UPMIFA, the Foundation considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds:

- a. Duration and preservation of the fund
- b. Purposes of the Foundation and the fund
- c. General economic conditions
- d. Possible effect of inflation and deflation
- e. Expected total return from investment income and appreciation or depreciation of investments
- f. Other resources of the Foundation
- g. Investment policies of the Foundation

Notes to Financial Statements June 30, 2019 and 2018

Endowment net assets consist of the following:

-	 2019	2018	
Original Donor Restricted Gift Amount and Amounts Required to be Maintained in Perpetuity by Donor Accumulated Investment Gains	\$ 4,328,753 1,174,004	4,304,788 1,013,182	
Total	\$ 5,502,757	5,317,970	

The Foundation has adopted investment and spending policies for endowment assets that attempt to provide a predictable stream of funding to programs and other items supported by its endowment while seeking to maintain the purchasing power of the endowment. Under the Foundation's overall investment policies, endowment assets are invested in a manner that is intended to produce the best possible return on its investments and that such return is the sum of the yield (defined as interest, dividends, etc.) and gain (defined as appreciation) commensurate with the degree of risk the Foundation is willing to assume in obtaining such return. The Foundation targets a diversified asset allocation that places a greater emphasis on equity-based investments to achieve its long-term return objectives within prudent risk constraints.

The Foundation has an informal policy (the spending policy) of appropriating for expenditure each year only the portion of its endowment fund's value in excess of the donor restricted amount that is approved by the Trustees as necessary for operations. If the Trustees do not deem the funds to be necessary for operations they accumulate as a donor restricted portion of the investment account until approved for expenditure. The endowment funds are included in Investments on the Statement of Financial Position.

The composition of endowment net assets and the changes in endowment net assets were as follows:

	Restricted Nonexpendable
Endowment Net Assets,	
June 30, 2017	\$ 5,171,811
Investment Return	
Investment Income	192,111
Contributions and Other Fundraisers	19,789
Appropriation of Endowment Assets	
for Expenditure	(103,017)
Transfers	37,276
Endowment Net Assets,	
June 30, 2018	5,317,970
Investment Return	
Investment Income	326,009
Contributions and Other Fundraisers	17,567
Appropriation of Endowment Assets	
for Expenditure	(169,840)
Transfers	11,051
Endowment Net Assets, June 30, 2019	\$ 5,502,757

#### **NOTE 13 – RELATED PARTY TRANSACTIONS**

The Foundation has money invested with one financial institution that employs a member of the Foundation's board. The book value of funds invested with the bank was \$150,000 at June 30, 2019 and 2018.

### NOTE 14 – LITIGATION

The College is party to various legal proceedings which normally occur in governmental operations. These legal proceedings are not likely to have a material financial impact on the affected funds of the College.

# NOTE 15 – RISK MANAGEMENT

**Colby Community College** is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The College has been unable to obtain workmen's compensation insurance at a cost it considered to be economically justifiable. For this reason, the College joined together with other colleges in the State to participate in KASB, a public entity risk pool currently operating as a common risk management and insurance program for 109 participating members.

The College pays an annual premium to Kansas Association of School Boards Risk Management Services for its workers' compensation insurance coverage. The agreement to participate provides that the Kansas Association of School Boards Risk Management Services will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of \$600,000, up to \$1,000,000, for each insured event. Additional premiums may be due if total claims for the pool are different than what has been anticipated by Kansas Association of School Boards Risk Management Services' management.

The College carries commercial insurance for all other risks of loss, including property, general liability, inland marine, automobile, crime, umbrella, athletic, cyber, and employee dishonesty. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

# **NOTE 16 – CONTINGENCIES**

**Colby Community College** participates in numerous state and federal grant programs, which are governed by various rules and regulations for the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the College has not complied with the rules and regulations governing the grants, refunds of any money received may be required. In the opinion of the College, any liability for reimbursement, which may arise as the result of the audit, is not believed to be material.

The College receives a significant portion of its revenues from grants for student financial aid, all of which are subject to audit by federal and state governments. The ultimate determination of amounts awarded under these programs generally is based upon eligibility of students based upon their financial need. Until such audits have been completed, there exists a contingency to refund any amount awarded to a student that was not eligible for student financial assistance. Management is of the opinion that no material liability will result from such audits.

Colby Community College Endowment Foundation invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of the investment securities will occur in the near term and that such changes could materially affect the activities of the Foundation.

The Foundation has tried to minimize the risk associated with these investment securities by having a finance committee review the investment activity throughout the year and by having regular meetings with the investment company representatives.

Notes to Financial Statements June 30, 2019 and 2018

### NOTE 17 – DEFINED BENEFIT PENSION PLAN

### Plan Description

**Colby Community College** participates in a cost-sharing multiple-employer pension plan (Pension Plan), as defined in Governmental Accounting Standards Board Statement No. 67, Financial Reporting for Pension Plans. The Pension Plan is administered by the Kansas Public Employees Retirement System (KPERS), a body corporate and an instrumentality of the State of Kansas. KPERS provides benefit provisions to the following statewide pension groups under one plan, as provided by K.S.A. 74, article 49:

- Public Employees, which includes
  - State/School employees
  - Local employees
- Police and Firemen
- Judges

Substantially all public employees in Kansas are covered by the Pension Plan. Those employees participating in the Pension Plan for the College are included in the State/School employees group.

KPERS issues a stand-alone comprehensive annual financial report, which is available on the KPERS website at <u>www.kpers.org</u>.

#### **Benefits**

Benefits are established by statute and may only be changed by the General Assembly. Members with ten or more years of credited service, may retire as early as age 55, with an actuarially reduced monthly benefit. Normal retirement is at age 65, age 62 with ten years of credited service, or whenever a member's combined age and years of service equal 85.

Monthly retirement benefits are based on a statutory formula that includes final average salary and years of service. When ending employment, members may withdraw their contributions from their individual accounts, including interest. Members who withdraw their accumulated contributions lose all rights and privileges of membership. For all pension coverage groups, the accumulated contributions and interest are deposited into and disbursed from the membership accumulated reserve fund as established by K.S.A. 74-4922.

Members choose one of seven payment options for their monthly retirement benefits. At retirement a member may receive a lump sum payment of up to 50% of the actuarial present value of the member's lifetime benefit. The monthly retirement benefit is then permanently reduced based on the amount of the lump sum. Benefit increases, including ad hoc post-retirement benefit increases, must be passed into law by the Kansas Legislature. Benefit increases are under the authority of the Legislature and the Governor of the State of Kansas.

The 2012 Legislature made changes affecting new hires, current members and employers. A new KPERS 3 cash balance retirement plan for new hires starting January 1, 2015, was created. Normal retirement age for KPERS 3 is 65 with 5 years of service or 60 with 30 years of service. Early retirement is available at age 55 with 10 years of service with a reduced benefit. Monthly benefit options are an annuity benefit based on the account balance at retirement.

For all pension coverage groups, the retirement benefits are disbursed from the retirement benefit payment reserve fund as established by K.S.A. 74-4922.

#### **Special Funding Situation**

The employer contributions for community colleges, as defined in K.S.A.74-4931(2) and (3), are funded by the State of Kansas on behalf of the employer. Therefore, the College is considered to be in a special funding

#### COLBY COMMUNITY COLLEGE Notes to Financial Statements

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situation as defined by GASB Statement No. 68, Accounting and Financial Reporting for Pensions. The State is treated as a nonemployer contributing entity in the System. Since the College does not contribute directly to the System for active employees, there is no net pension liability or deferred inflows or outflows to report in the financial statements for active employees.

The College also makes contributions directly to KPERS for KPERS retirees filling KPERS covered positions per K.S.A. 74-4937, "working after retirement" employees. The resulting proportional share of these agencies "working after retirement" contributions and resulting net position liability are attributable to the College. These amounts are reflected separately and recorded in the financial statements.

#### Contributions

Member contributions are established by state law, and are paid by the employee according to the provisions of Section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rates are determined based on the results of an annual actuarial valuation. The contributions and assets of all groups are deposited in the Kansas Public Employees Retirement Fund established by K.S.A. 74-4921. All of the retirement systems are funded on an actuarial reserve basis.

For fiscal years beginning in 1995, Kansas legislation established statutory limits on increases in contribution rates for KPERS employers. Annual increases in the employer contribution rates related to subsequent benefit enhancements are not subject to these limitations. The statutory cap increase over the prior year contribution rate is 1.2% of total payroll for the fiscal year ended June 30, 2018.

The actuarially determined employer contribution rate (not including the 1% contribution for the Death and Disability Program) and the statutory employer capped contribution rate for school employees was 8.28% and 13.21%, respectively, for the fiscal year ended June 30, 2019. The actuarially determined employer contribution rate and the statutory contribution rate for school employees was 9.62% and 12.01%, respectively, for the fiscal year ended June 30, 2018.

Contributions to the pension plan for the College were \$16,386 and \$16,463 for the fiscal years ended June 30, 2019 and 2018, respectively.

#### **Employer and Nonemployer Allocations**

Although KPERS administers one cost-sharing multiple-employer defined benefit pension plan, separate (sub) actuarial valuations are prepared to determine the actuarial determined contribution rate by group. Following this method, the measurement of the collective net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense are determined separately for each group (State/School, Local, Police/Fireman, and Judges).

To facilitate the separate (sub) actuarial valuations, KPERS maintains separate accounts to identity additions, deductions, and fiduciary net position applicable to each group. The allocation percentages presented for each group in the schedule of employer and nonemployer allocations are applied to amounts presented in the schedules of pension amounts by employer and nonemployer.

The allocation percentages for the College's share of the collective pension amounts as of June 30, 2018 and 2017 were based on the ratio of each employer's contributions to the total of the employer and nonemployer contributions of the group for the fiscal years ended June 30, 2018 and 2017, respectively. The contributions used exclude contributions made for prior service, excess benefits and irregular payments.

The contributions used for determining allocation percentages for the state/school group exclude the \$56 million transfer from the state general fund to KPERS on June 30, 2018. This transfer was made per conditions set forth in House Substitute for Senate Bill No. 109, Section 47(d).

Notes to Financial Statements June 30, 2019 and 2018

#### Net Pension Liability

Net pension liability activity for the years ended June 30 was as follows:

	_	2019	_	2018
State Share of Net Pension Liability	\$	6,785,868	\$	7,116,213
College Share of Net Pension Liability		187,528		231,536
Measurement Date		June 30, 2018		June 30, 2017
Valuation Date		December 31, 2017		December 31, 2016
College's Proportion		0.00288%		0.00345%
Change in Proportion		-0.00057%		-0.0002%

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#### **Actuarial Assumptions**

The actuarial valuation used the following actuarial assumptions applied to all periods included in the measurement:

Price inflation	2.75 percent
Salary increases, including wage increases Long-term rate of return net of investment expense,	3.50 to 12.00 percent, including inflation
and including price inflation	7.75 percent

Mortality rates were based on the RP-2014 Mortality Tables, with age setbacks and age set forwards as well as other adjustments based on different membership groups. Future mortality improvements are anticipated using Scale MP-2016.

The actuarial assumptions used in the December 31, 2017 valuation were based on the results of an actuarial experience study conducted for the period January 1, 2013 through December 31, 2015. The experience study is dated November 18, 2016.

The long-term expected rate of return of pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class of the most recent experience study, dated November 18, 2016, as provided by KPERS' investment consultant, are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	47.00%	6.85%
Fixed Income	13.00	1.25
Yield Driven	8.00	6.55
Real Return	11.00	1.71
Real Estate	11.00	5.05
Alternatives	8.00	9.85
Short-term	2.00	(0.25)
Total	100.00%	

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the contractually

Notes to Financial Statements June 30, 2019 and 2018

required rate. The school employers do not necessarily contribute the full actuarial determined rate. Based on legislation passed in 1993, the employer contribution rates certified by the System's Board of Trustees for these groups may not increase by more than the statutory cap. The expected KPERS employer statutory contribution was modeled for future years, assuming all actuarial assumptions are met in future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 7.75%, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.75%) or 1 percentage point higher (8.75%) than the current rate:

Fiscal Year	<u>1% Decrease (6.75%)</u>	Discount Rate (7.75%)	<u>1% Increase (8.75%)</u>
June 30, 2019	\$252,580	\$187,528	\$132,545
June 30, 2018	308,689	231,536	166,433

#### Pension Expense

For the years ended June 30, 2019 and 2018, the College recognized pension expense and revenue of \$595,716 and \$525,074, respectively, for support provided by the State in the form of non-employer contributions to KPERS on the College's behalf. The College recognized pension expense of \$7,300 and \$23,133 for June 30, 2019 and 2018, respectively, which includes the changes in the collective net pension liability, projected earnings on pension plan investments, and the amortization of deferred outflows of resources and deferred inflows of resources for the current period for employer contributions to KPERS for working after retirement employees.

#### Deferred Outflows of Resources and Deferred Inflows of Resources

At June 30, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources: \_ \_ \_ \_

- - - -

		2019		2018		
	[	Deferred	Deferred	Deferred	Deferred	
	(	Dutflows	Inflows	Outflows	Inflows	
		of	of	of	of	
	R	esources	Resources	Resources	Resources	
Differences between actual and						
expected experience	\$	7,056	8,141	10,932	11,515	
Net differences between						
projected and actual earnings						
on investments		3,217	-	4,966	-	
Changes in assumptions		-	162	-	307	
Changes in proportionate share		7,841	39,709	11,986	12,786	
Contributions subsequent to				10.100		
measurement date		16,386		16,463		
	•	04 500	10.010	44.047	04.000	
Total	\$	34,500	48,012	44,347	24,608	

The \$16,386 reported as deferred outflows of resources related to pensions resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability

Notes to Financial Statements June 30, 2019 and 2018

for the year ending June 30, 2020. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30	
2020	\$ (3,061)
2021	(4,924)
2022	(11,806)
2023	(8,361)
2024	(1,746)
Thereafter	-

#### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued KPERS financial report.

## NOTE 18 - OTHER POST EMPLOYMENT BENEFITS - KPERS DEATH AND DISABILITY

#### Plan Description

The College contributes to the KPERS Long-Term Disability plan, a single-employer defined benefit other post-employment benefit (OPEB) plan which is administered by a board of trustees appointed by KPERS. The Plan provides long-term disability benefits and life insurance benefit for disabled members to KPERS members, as provided by K.S.A. 74-4925. The plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. However, because the trust's assets are used to pay employee benefits other than OPEB, no assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75. There is no stand-alone financial report for the plan.

# **Special Funding Situation**

The employer contributions for the College, as defined in K.S.A. 74-4931 (2) and (3), are made by the State of Kansas on behalf of the College. Therefore, the College is considered to be in a special funding situation. Accordingly, the State is required to recognize the total OPEB liability, deferred outflows of resources, deferred inflows of resources and expense for the OPEB plan attributable to the College. The College records revenue and OPEB expense in an amount equal to the expense recognized by the State on behalf of the College.

#### **Benefits Provided**

Benefits are established by statute and may be amended by the KPERS Board of Trustees. The Plan provides long-term disability and life insurance benefits to eligible disabled members. Benefits provided are self-funded, and the full cost of the benefits is covered by the OPEB Plan. The monthly benefit is 60% of the member's monthly rate of compensation, with a minimum of \$100 and a maximum of \$5,000. The monthly benefit is subject to reduction by deductible sources of income, which include Social Security primary disability or retirement benefits, worker's compensation benefits, other disability benefits from any other source by reason of employment, and earnings from any form of employment. If the disability begins before age 60, benefits are payable while disability continues until the member's 65th birthday or retirement date, whichever first occurs. If the disability occurs at or after age 60, benefits are payable while disability continues, for a period of five years or until the date of the member's retirement, whichever first occurs. Upon the death of a member who is receiving monthly disability benefits, the plan will pay a lump sum benefit to eligible beneficiaries. The benefit amount will be 150% of the greater of (a) the member's annual rate of compensation at the time of disability, or (b) the member's previous 12 months of compensation at the time of the last date on payroll. If the member had been disabled for five or more years, the annual compensation or salary rate at the time of death will be indexed before the life insurance benefit is computed. The indexing is based on the consumer price index, less one percentage point. If a member is diagnosed as terminally ill with a life expectancy of 12 months or less, he or she may be eligible to receive up to 100% of the death benefit rather than having the benefit paid to the beneficiary.

Notes to Financial Statements June 30, 2019 and 2018

### Members Covered by Benefit Terms

At June 30, (the measurement date), the following members were covered by the benefit terms:

, .	2018	2017
Active Members	114	116
Disabled Members	0	0
Total	114	116

#### Total OPEB Liability

At June 30, 2019 and 2018, the total OPEB liability recognized by the State of Kansas that was attributable to the College was \$44,930 and \$41,735, respectively. The OPEB liability was measured as of June 30, 2018 and 2017, for the years ended June 30, 2019 and 2018, respectively, and was determined by actuarial valuations as of December 31, 2017 and 2016, rolled forward to June 30, 2018 and 2017, respectively.

For the year ended June 30, 2019 and 2018, the College recognized OPEB expense and revenue of \$10,521 and \$10,973, respectively, for support provided by the State in the form of non-employer contributions on the College's behalf.

#### Actuarial Assumptions and Other Inputs

The total OPEB liability in the December 31, 2017 and 2016 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all period included in the measurement, unless otherwise noted:

	2018	2017
Price Inflation	2.75%	2.75%
Payroll Growth	3.00%	3.00%
Salary Increases, Including Inflation	3.5% to 11.5%	3.5% to 11.5%
Discount Rate	3.87%	3.58%

The discount rate was based on the Bond Buyer General Obligation 20-Bond Municipal Index. The discount rate increased from 2.85% on June 30, 2016 to 3.58% on June 30, 2017.

Mortality rates were based on the RP-2014 Mortality tables, as appropriate, with adjustment for mortality improvements based on Scale MP-2018 and on Scale MP-2017 for the December 31, 2017 and 2016 actuarial valuation, respectively.

The actuarial assumptions used in the June 30, 2018 and 2017 valuations were based on the results of an actuarial experience study for the period July 1, 2014 – June 30, 2016.

#### NOTE 19 – OTHER POST EMPLOYMENT BENEFITS – HEALTH INSURANCE

#### General Information About the Plan

#### Plan Description

The health insurance benefit plan is a single-employer defined benefit healthcare plan administrated by **Colby Community College**. K.S.A. 12-5040 established the authority that post-employment healthcare benefits be extended to retired employees who have met the age and/or eligibility requirement and can amend benefit provisions by state legislature. The retiree receives the current non-certified employee health insurance benefits until he or she qualifies for Medicare benefits whichever first occurs. The retiree may purchase additional coverage for family members who qualify for such benefits under the provisions of the current noncertified employee health insurance benefits. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75. The plan does not issue a stand-alone financial report.

Notes to Financial Statements June 30, 2019 and 2018

## Benefits Provided

As provided and required by K.S.A. 12-5040, the College allows retirees and their spouses to participate in the group health insurance plan for medical and dental coverage. Kansas statutes, which can be amended by State legislature, established that participating retirees may remain in the College's health insurance plan by paying the full amount of the applicable premium. Conceptually, the College is subsidizing the retirees because each participant is charged a level of premium regardless of age. The total premium for medical is approximately \$1,772, \$1,285, \$1,335 and \$628 per month per employee with family, employees with dependents or spouses, and single coverage, respectively. The total premium for dental is approximately \$96, \$83, \$85 and \$45 per month per employee with family, employees with dependents or spouses, and single coverage, respectively employees with dependents or spouses, and single coverage are charged active employee contribution rates for medical and dental coverage to age 65.

## Employees Covered by Benefit Terms

The following employees were covered by the benefit terms:

	Census as of		
	July 1, 2018	July 1, 2016	
Inactive employees or beneficiaries currently			
receiving benefits	6	6	
Active employees	77	113	

## **Total OPEB Liability**

The College's total OPEB liability of \$1,772,375 and \$1,896,087 was measured as of June 30, 2019 and 2018, respectively. The June 30, 2019 liability was determined by an actuarial valuation date as of July 1, 2018, which was rolled forward to June 30, 2019. The June 30, 2018 liability was determined by an actuarial valuation date as of July 1, 2016, which was rolled forward to June 30, 2018.

#### Actuarial Assumptions and Other Inputs

The total OPEB liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement unless otherwise specified:

	2019	2018
Average Salary Scale	2.0% per year	2.0% per year
Discount Rate	3.0%	3.3%
Healthcare Cost Trend Rates	7.0% for 2018-19, decreasing .5% per year to an ultimate rate of 5% for 2022- 23 and later years	6.50% for 2017-18, decreasing .5% or .25% per year to an ultimate rate of 5% for 2022-23 and later years

The discount rate was based on the S&P Municipal Bond 20 Year High Grade and the Fidelity GO AA – 20 year published yields.

Mortality rates were based on the Society of Actuaries RPH-2014 adjusted to 2006 total dataset headcountweighted mortality with scale MP-2018 and MP-2017 full generational improvement for June 30, 2019 and 2018, respectively.

Notes to Financial Statements June 30, 2019 and 2018

#### Changes in the Total OPEB Liability

The following table shows the changes in the College's total OPEB liability for the year.

	2019	2018
Total OPEB Liability – Beginning of Year	\$ 1,896,087	1,560,292
A. Service Cost	159,300	158,097
B. Interest Cost	66,937	56,521
C. Changes in Benefit Terms	(289,486)	340,191
D. Differences Between Actual and Expected Experience	267,846	(18,849)
E. Changes in Assumptions *	(274,309)	(88,165)
F. Employer Contributions (Benefit Payments)	54,000	(112,000)
Net Changes (A+B+C+D+E-F)	(123,712)	335,795
Total OPEB Liability – End of Year	\$ 1,772,375	1,896,087

\*Changes in assumptions reflect a change in the discount rate from 3.4% in 2017, 3.3% in 2018 and 3.0% in 2019. All part-time staff, full -time staff hired after May 1, 2014 and professional staff hired after July 1, 2017 are no longer eligible for retiree coverage. Additionally, spouses are not entitled to retiree coverage upon retiree death or retiree attainment of age 65. Spouses in these cases are only eligible under COBRA law. The impact of these changes is a reduction in the actuarial accrued liability of \$289,486.

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following represents the total OPEB liability of the College as of June 30, 2019, as well as what the College's total OPEB liability would be if it were calculated using a discount rate that is one percentage lower (2.0%) or one percentage higher (4.0%) than the current discount rate.

	1% Decrease	Discount	1% Increase
	(2.0%)	Rate (3.0%)	(4.0%)
Total OPEB Liability	\$ 1,959,494	\$ 1,772,375	\$ 1,601,209

The following represents the total OPEB liability of the College as of June 30, 2018, as well as what the College's total OPEB liability would be if it were calculated using a discount rate that is one percentage lower (2.3%) or one percentage higher (4.3%) than the current discount rate.

	1% Decrease	Discount	1% Increase
	(2.3%)	Rate (3.3%)	(4.3%)
Total OPEB Liability	\$ 2,114,944	\$ 1,896,087	\$ 1,700,115

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates The following presents the total OPEB liability of the College, as well as what the College's total OPEB liability would be if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

		Health Cost	
	1% Decrease	Trend Rates	1% Increase
	(6.0%	(7.0%	(8.0%
	decreasing to	decreasing	decreasing
	4.0%)	to 5.0%)	to 6.0%)
Total OPEB Liability – June 30, 2019	\$ 1,527,270	\$ 1,772,375	\$ 2,067,707
Total OPEB Liability – June 30, 2018	1,603,389	1,896,087	2,258,802

Notes to Financial Statements June 30, 2019 and 2018

# OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the years ended June 30, 2019 and 2018, respectively, the College recognized OPEB income of \$78,937 and OPEB expense of \$539,553, respectively. The College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources as of June 30:

	<b>20</b> 1	19	2018			
	Deferred	Deferred	Deferred	Deferred		
	Outflows of	Inflows of	Outflows of	Inflows of		
	Resources	Resources	Resources	Resources		
Differences between expected and actual experience (1)	\$ 249,990	16,319		17,584		
Changes in Assumptions (2)	-	418,751	19,231	195,951		
Total	\$ 249,990	<u>435,070</u>	<u>19,231</u>	213,535		

(1) June 30, 2018 – The actual 2018 retiree direct bill and active employee premium rates were factored into the valuation.
 (2) Consist of changes in retirement, turnover, mortality and discount rate assumptions.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year	Amount
2020	\$ (15,687)
2021	(15,687)
2022	(15,687)
2023	(15,687)
2024	(15,687)
Thereafter	(106,645)

# NOTE 20 – JOINTLY GOVERNED ORGANIZATION

On August 1, 2018, **Colby Community College** entered into a withdrawal agreement with the jointly governed organization, Western Kansas Community College Virtual Education Consortium, effective August 3, 2018. All rights and obligation under the terms of the Interlocal Agreement ceased between the Consortium and the College. The agreement included a withdrawal allocation of 17.64% of the Consortium's Net Position as of June 30, 2018, which amounted to a final payment received in November 2018 for \$164,518.

# NOTE 21 - TAX ABATEMENTS

The College participates in the Neighborhood Revitalization Rebate program through the County by providing tax abatements to promote revitalization and development of participating cities within Thomas County by stimulating new construction and the rehabilitation, conservation or redevelopment of the area in order to protect the public health, safety or welfare of the residents. Abatements are obtained through application by the property owner, including proof that the improvements or construction have been made, and equal 100 percent in the first year of the additional property tax resulting from the increase in assessed value as a result of the improvements or construction. The abatement iColby s on a sliding scale from 100% to 10% over a 10 year process. The amount of the abatement is refunded to the taxpayer after they have paid their taxes timely. For the year ended June 30, the College's property tax revenues were reduced as follows:

	2019	2018
Neighborhood Revitalization Rebate Program	\$ 139,703	131,769

Notes to Financial Statements June 30, 2019 and 2018

**Colby Community College's** deposits with statutorily authorized financial institutions were not adequately secured at June 30, 2019, which is a violation of K.S.A. 9-1402.

## NOTE 23 - RECLASSIFICATIONS OF PRIOR YEARS' FINANCIAL STATEMENTS

In prior years, the College presented operating revenues and expense related to Federal Direct Loans. During 2019, the College retroactively changed its accounting method to exclude these revenues and expenses. The changes to financial statements items are as follows:

	As Restated	As Previously Issued	Effect of Change
Statement of Revenues, Expenses and			
Changes in Net Position			
Operating Revenues			
Federal Direct Loans	\$-	2,230,702	(2,230,702)
Operating Expenses			
Federal Direct Loans	-	(2,230,702)	2,230,702
Statement of Cash Flows			
Cash Flows From Operating Activitie	S		
Direct Loan Revenue	-	2,230,702	(2,230,702)
Direct Loan Payments	-	(2,230,702)	2,230,702

#### **NOTE 24 – SUBSEQUENT EVENTS**

Subsequent events have been evaluated through January 10, 2020, which is the date the financial statements were available to be issued on **Colby Community College**.

The Foundation has evaluated subsequent events through October 14, 2019, which is the date the financial statements were available to be issued.

#### NOTE 25 – REISSUANCE OF FINANCIAL STATEMENTS

The financial statements have been reissued to correct an error on the original presentation of the schedule of findings and questioned costs. The original Section I – Summary of Auditors' Results of the schedule erroneously reported a material weakness in relation to the federal awards. However, Section I should have reported a significant deficiency as reported in Section III – Federal Award Findings and Questioned Costs.



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#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees **Colby Community College** Colby, Kansas

We have audited, in accordance with the auditing standards generally accepted in the United States of America, the *Kansas Municipal Audit and Accounting Guide* and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business–type activities and the discretely presented component unit of **Colby Community College**, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise **Colby Community College's** basic financial statements, and have issued our report thereon dated December 16, 2019. The financial statements of Colby Community College Endowment Foundation were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with Colby Community College Endowment Foundation.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered **Colby Community College's** internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of **Colby Community College's** internal control. Accordingly, we do not express an opinion on the effectiveness of **Colby Community College's** internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However material weaknesses may exist that have not been identified.

Colby Community College Page 2

**Compliance and Other Matters** 

As part of obtaining reasonable assurance about whether **Colby Community College's** financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Adams, Brown, Beran & Ball, Chartered

ADAMS, BROWN, BERAN & BALL, CHTD. Certified Public Accountants

December 16, 2019, except for Note 25, as to which the date is January 10, 2020



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Certified Public Accountants

# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Trustees **Colby Community College** Colby, Kansas

## Report on Compliance for Each Major Federal Program

We have audited **Colby Community College's** compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of **Colby Community College's** major federal programs for the year ended June 30, 2019. **Colby Community College's** major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and terms and conditions of its federal awards applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of **Colby Community College's** major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about **Colby Community College's** compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our qualified opinion on compliance on the major federal program. However, our audit does not provide a legal determination of **Colby Community College's** compliance.

#### Basis for Qualified Opinion on the Student Financial Assistance Program Cluster – Title IV

As described in the accompanying schedule of findings and questioned costs, **Colby Community College** did not comply with requirements regarding CFDA No. 84.063 – Federal Pell Grants as described in finding number 2019-001 for eligibility, CFDA No. 84.268– Federal Direct Student Loans as described in finding number 2019-002 for eligibility, and CFDA No 84.033- Federal Work Study as described in finding number 2019-003 for cash management. Compliance with such requirements is necessary, in our opinion, for **Colby Community College** to comply with the requirements applicable to that program.

## Qualified Opinion on the Student Financial Assistance Program Cluster – Title IV

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, **Colby Community College** complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on CFDA 84.007 Federal Supplemental Educational Opportunity Grants (FSEOG), 84.033 Federal Work-Study Program (FWS). 84.038 Federal Perkins Loan Program (FPL), 84.063 Federal Pell Grant Program (Pell), and 84.268 Federal Direct Student Loans (FDL) for the year ended June 30, 2019.

## **Other Matters**

**Colby Community College's** response to the noncompliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. **Colby Community College's** response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### **Report on Internal Control Over Compliance**

Management of **Colby Community College** is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered **Colby Community College's** internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of **Colby Community College's** internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Colby Community College Page 3

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2019-001 thru 2019-003 to be significant deficiencies

**Colby Community College's** response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. **Colby Community College's** response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Adams, Brown, Beran & Ball, Chartered

ADAMS, BROWN, BERAN & BALL, CHTD. Certified Public Accountants

December 16, 2019, except for Note 25, as to which the date is January 10, 2020

Required Supplementary Information

Required Supplementary Information June 30, 2019

#### Schedule of Changes in the College's Total Other Post-Employment Benefits Liability and Related Ratios Last Three Fiscal Years\*

## **Total OPEB Liability**

2017 173,767 45,138
,
45,138
-
-
(110,620)
(92,000)
16,285
1,544,007
1,560,292
3,991,721
39.1%

#### **Notes to Schedule**

Changes of Assumptions and Other Inputs

Changes in assumptions and other inputs reflect a change in the discount rate from 2.7% in 2016, 3.4% in 2017, 3.3% in 2018 and 3.0% in 2019.

GASB 75 requires presentation of ten years. Until a full 10-year trend is compiled, the College will present information for those years for which information is available.

# Required Supplementary Information

June 30, 2019

#### Schedule of Changes in the College's Proportional Share of the Death & Disability Total OPEB Liability and Related Ratios Last Two Fiscal Years\*

Measurement Date	2019 June 30, 2018	2018 June 30, 2017
<b>Total OPEB Liability</b> Service Cost Interest Cost Effect of Economic/Demographic Gains or Losses Effect of Assumption Changes or Inputs Benefit Payments	\$ 9,702 1,841 (7,678) (670)	9,935 1,199 - (1,556) -  9,578
Net Change in Total OPEB Liability Total OPEB Liability – Beginning of Year Total OPEB Liability – End of Year	\$ 3,195 <u>41,735</u> 44,930	9,578 32,157 41,735
State's Proportionate Share of the Total OPEB Liability	\$ 44,930	41,735
College's Proportionate Share of the Total OPEB Liability	\$ -	-
Covered-Employee Payroll Total OPEB Liability as a Percentage of Covered-Employee Payroll	\$ 4,611,883 0.97%	4,409,474 0.95%

## **Notes to Schedule**

## Changes of Assumptions and Other Inputs

Changes of assumptions and other inputs reflect the effects of changes in the discount rate from 2.85% on June 30, 2016, 3.58% on June 30, 2017 and 3.87% on June 30, 2018.

\*GASB 75 requires presentation of ten years. As of June 30, 2019, only two years of information is available.

Required Supplementary Information June 30, 2019

Schedule of the College's Proportionate Share of the Net Pension Liability Kansas Public Employees Retirement System (KPERS)* Last Five Fiscal Years*									
Fiscal year end	<b>June 30, 2019</b> June 30, 2018 June 30, 2017 June 30, 2016 June 30, 201								
Measurement date		June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015	June 30, 2014			
College's proportion of the collective net pension liability		0.00288%	0.00345%	0.00365%	0.00359%	0.00333%			
College's proportionate share of the collective net pension liability	\$	187,528	231,536	245,323	248,456	212,570			
State's proportionate share of the collective net pension liability associated with the College		6,785,868	7,116,213	7,106,904	7,442,126	7,033,386			
Total	\$	6,973,396	7,347,749	7,352,227	7,690,582	7,245,956			
College's covered-employee payroll	\$	4,529,530	4,720,258	4,558,127	4,710,281	4,854,173			
College's proportionate share of the collective net pension liability as a percentage of its payroll covered- employee		4.14%	4.91%	5.38%	5.27%	4.38%			
Plan fiduciary net position as a percentage of the total pension liability		68.88%	67.12%	65.10%	64.95%	66.60%			

\*GASB 68 requires presentation of ten years. As of June 30, 2019, only five years of information is available.

• Covered payroll is measured as of the measurement date, the most recent of which was June 30, 2018.

Note: Information on this schedule is as of the measurement date.

# Required Supplementary Information June 30, 2019

Schedule of the College's Contributions Kansas Public Employees Retirement System (KPERS) Last Six Fiscal Years*									
<b>2019</b> 2018 2017 2016 2015 2014									
Contractually required contribution	\$	16,386	16,463	16,740	16,730	15,587	15,001		
Contributions in relation to the contractually required contribution	-	(16,386)	(16,463)	(16,740)	(16,730)	(15,587)	(15,001)		
Contribution deficiency (excess)	\$_	-							
College's covered-employee payroll	\$	5,205,159	4,529,530	4,720,258	4,558,127	4,710,281	4,854,173		
Contributions as a percentage of covered-employee payroll		0.32%	0.36%	0.36%	0.37%	0.36%	0.31%		

\*GASB 68 requires presentation of ten years. As of June 30, 2019, only six years of information is available.

Supplementary Information

#### Combining Schedule of Revenues, Expenditures, Encumbrances and Changes in Fund Balance - Actual and Budget Current Funds - Unrestricted (Regulatory Basis) For the Year Ended June 30, 2019

		General			Adult Basic Education			Total (Memorandum Only)		
				Variance			Variance			Variance
				Favorable			Favorable			Favorable
_	_	Actual	Budget	(Unfavorable)	Actual	Budget	(Unfavorable)	Actual	Budget	(Unfavorable)
Revenues										
Student Tuition and Fees	\$	4,902,636	4,561,750	340,886	-	-	-	4,902,636	4,561,750	340,886
Less: Student Aid/Discounts	_	(1,207,502)	-	(1,207,502)				(1,207,502)	-	(1,207,502
Net Student Tuition and Fees		3,695,134	4,561,750	(866,616)	-	-	-	3,695,134	4,561,750	(866,616
Local Property Taxes		6,657,824	6,920,074	(262,250)	-	-	-	6,657,824	6,920,074	(262,250
State Appropriations		2,031,889	2,015,358	16,531	53,524	69,938	(16,414)	2,085,413	2,085,296	117
Federal Appropriations		-	-	-	125,479	92,400	33,079	125,479	92,400	33,079
Investment		77,577	100,000	(22,423)	119	-	119	77,696	100,000	(22,304
Loss From Asset Sales		(29,167)	-	(29,167)	-	-	-	(29,167)	-	(29,167
Other	_	227,557		227,557	37,556	46,200	(8,644)	265,113	46,200	218,913
Total Revenues	_	12,660,814	13,597,182	(936,368)	216,678	208,538	8,140	12,877,492	13,805,720	(928,228
Expenditures and Encumbrances										
Educational Services										
Academics, Instructional and Support		4,467,545		4,467,545	260,733		260,733	4,728,278		4,728,278
Student Support Services		758,273		758,273	-		-	758,273		758,273
Support Services										
Academic Support		408,527		408,527	-		-	408,527		408,527
Athletics		1,315,253		1,315,253	-		-	1,315,253		1,315,253
Development		94,672		94,672	-		-	94,672		94,672
Facilities		1,089,857		1,089,857	-		-	1,089,857		1,089,857
General and Administrative		392,434		392,434	-		-	392,434		392,434
Institutional Support		1,927,142		1,927,142	-		-	1,927,142		1,927,142
Total Expenditures and Encumbrances	_	10,453,703	12,571,342	2,117,639	260,733	239,924	(20,809)	10,714,436	12,811,266	2,096,830
(a) Adjustment for Qualifying Budget Credits		-		_,,		37,619	37,619	-	37,619	37,619
		40,450,700	40.574.040					10 714 400		
Total Expenditures and Encumbrances	_	10,453,703	12,571,342	2,117,639	260,733	277,543	16,810	10,714,436	12,848,885	2,134,449
Revenues Over (Under) Expenditures										
and Encumbrances		2,207,111	1,025,840	1,181,271	(44,055)	(69,005)	24,950	2,163,056	956,835	1,206,221
Other Financing Sources										
Transfers In		1,393,688	-	1,393,688	-	-	-	1,393,688	-	1,393,688
Transfers Out	_	(3,029,771)	(1,000,000)	(2,029,771)	(10,968)		(10,968)	(3,040,739)	(1,000,000)	(2,040,739
Revenues and Other Financing Sources (Uses) Over										
(Under) Expenditures and Encumbrances		571,028	25,840	545,188	(55,023)	(69,005)	13,982	516,005	(43,165)	559,170
Fund Balance, Beginning of Year	_	4,465,722	3,119,960	1,345,762	61,328		61,328	4,527,050	3,121,800	1,405,250
Fund Balance, End of Year	\$	5,036,750	3,145,800	1,890,950	6,305	(69,005)	75,310	5,043,055	3,078,635	1,964,420
(a) Adjustment for Qualifying Budget Credits Local Match on Grant Over Amount Budgeted					\$	37,619				

Local Match on Grant Over Amount Budgeted

\$ 37,619

#### Combining Schedule of Revenues, Expenditures, Encumbrances and Changes in Fund Balance - Actual and Budget Current Funds - Unrestricted (Regulatory Basis) For the Year Ended June 30, 2019

	Student Union - Dormitory Athletics		Auxiliary Total (Memorandum Only)			
Revenues	_	Actual	Actual	Actual	Budget	Variance Favorable (Unfavorable)
Investment Other	\$	136 2,038,054	17 74	153 2,038,128	- 2,242,000	153 (203,872)
Total Revenues		2,038,190	91	2,038,281	2,242,000	(203,719)
Expenditures and Encumbrances Educational Services						
Student Support Services Athletics		37,579	-	37,579		37,579
Auxiliary Enterprises		1,037,019		1,037,019		1,037,019
Total Expenditures and Encumbrances		1,074,598		1,074,598	1,883,862	809,264
Revenues Over (Under) Expenditures and Encumbrances		963,592	91	963,683	358,138	605,545
Other Financing Sources Transfers Out		(572,913)	(24,347)	(597,260)	(292,000)	(305,260)
Revenues and Other Financing Sources (Uses) Over (Under) Expenditures and Encumbrances		390,679	(24,256)	366,423	66,138	300,285
Fund Balance, Beginning of Year		1,180,239	24,256	1,204,495	1,803,284	(598,789)
Fund Balance, End of Year	\$	1,570,918		1,570,918	1,869,422	(298,504)

# Notes to Supplementary Information For the Year Ended June 30, 2019

#### Reconciliation of Revenues, Expenditures, and Other Financing Sources (Uses) for budgetary funds on a regulatory basis to GAAP basis.

_	_	General	Adult Basic Education	Student Union Dormitory	Athletics	Total Budgetary Funds	Non-budgetary Funds	Total All Funds
Revenues								
Actual amounts (regulatory basis) revenues from combining schedule Tax in process 6/30/18 Tax in process 6/30/19	\$	12,660,814 (72,000) 113,000	216,678 - -	2,038,190 - -	91 - -	14,915,773 (72,000) 113,000	3,431,138 - -	18,346,911 (72,000) 113,000
Total revenues as reported on the Statement								
of Revenues, Expenses and Change in Net Position	_	12,701,814	216,678	2,038,190	91	14,956,773	3,431,138	18,387,911
Expenditures								
Actual amounts (regulatory basis) expenditures								
from combining schedule		10,453,703	260,733	1,074,598	-	11,789,034	5,377,115	17,166,149
Adjustments:								
Inventory Adjustment		3,209	-	59,703	-	62,912	-	62,912
Accrued Bond Interest		-	-	-	-	-	(1,425)	(1,425)
Change in Prepaid Expenses		(15,614)	-	-	-	(15,614)	-	(15,614)
Capital Assets		(193,124)	(19,981)	-	-	(213,105)	213,105	-
Change in OPEB Obligation		(132,936)	-	-	-	(132,936)	-	(132,936)
Change in Net Pension Obligation		(10,757)	-	-	-	(10,757)	-	(10,757)
Change in Early Retirement Obligation		14,849	-	-	-	14,849	-	14,849
Encumbrances for supplies and equipment ordered								
but not received are reported in the year the order								
is placed for budgetary purposes, but in the year								
the items are received for GAAP reporting -								
Less 2019 Encumbrances		(34,258)	-	(6,498)	-	(40,756)	(1,709,891)	(1,750,647)
Plus 2018 Encumbrances	_	103,691		588		104,279	16,171	120,450
Total expenditures as reported on the Statement								
of Revenue, Expenses and Change in Net Position		10,188,763	240,752	1,128,391	-	11,557,906	3,895,075	15,452,981
	_							
Revenues Over (Under) Expenditures		2,513,051	(24,074)	909,799	91	3,398,867	(463,937)	2,934,930
Other Financing Sources (Uses)								
Transfers In		1,393,688	-	-	-	1,393,688	(1,393,688)	-
Transfers Out		(3,029,771)	(10,968)	(572,913)	(24,347)	(3,637,999)	3,637,999	-
	_							
Net Increase (Decrease) in Net Position, as reported on								
the Statement of Revenues, Expenses and Change in								
Net Position		876,968	(35,042)	336,886	(24,256)	1,154,556	1,780,374	2,934,930
Net Position, Beginning of Year	_	2,687,913	72,697	1,275,241	24,256	4,060,107	8,100,487	12,160,594
Net Position, End of Year	\$	3,564,881	37,655	1,612,127	-	5,214,663	9,880,861	15,095,524
	-							

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

#### SECTION I - SUMMARY OF AUDITORS' RESULTS

#### FINANCIAL STATEMENTS

Type of auditors' report is Business-Type Activi Discretely Presented	Unmodified Unmodified						
Internal control over final	ncial reporting:						
<ul> <li>Material weakness id</li> </ul>	entified?		Yes	X	No		
Significant deficiency	identified?		Yes	X	None reported		
Noncompliance material to financial statements noted?			Yes	X	No		
FEDERAL AWARDS							
Internal control over maj	or programs:						
<ul> <li>Material weakness id</li> </ul>	entified?		Yes	X	No		
Significant deficiencie	<u> </u>	Yes		None reported			
Type of auditors' report is		Q	ualified				
Any audit findings disclosed that are required to be reported in accordance with 2 CFR section 200.516(a) of the Uniform Guidance?			Yes	<u> </u>	No		
Identification of major pro	ograms:						
CFDA Numbers Name of Federal Program or Cluster							
Student Financial Assistance Program Cluster - Title IV							
84.007	Federal Supplemental Educational Opportunity Grants (FSEC	)G)					
	84.033 Federal Work-Study Program (FWS)						
84.038	Federal Perkins Loan Program (FPL)						
84.063 Federal Pell Grant Program (PELL)							
84.268	Federal Direct Student Loans (FDL)						
Dollar threshold used to		\$	750,000				
Auditee qualified as low-risk auditee?			Yes	X	No		

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

#### SECTION II – FINANCIAL STATEMENT FINDINGS

No material findings or questioned costs are required to be disclosed under *Government Auditing Standards*.

#### SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

#### Significant Deficiency in Internal Control and Compliance

#### 2019-001

Information on the Federal Program

US Department of Education Student Financial Assistance Program Cluster - Title IV Federal Pell Grant Program – CFDA No. 84.063

#### Criteria or Specific requirement

Internal controls should be in place to ensure that students receiving Pell are reevaluated every time a course has been added or dropped per the institution's policy.

#### Condition

The College's internal controls over recalculating Pell awards when a student adds or drops a class were not effective and two students received the incorrect award amount based upon their eligibility.

Context

During our audit procedures we examined 60 student accounts that received Pell awards. Of the 60 accounts examined, 2 of them were not awarded properly. One student was under awarded \$762 and the one was over awarded \$650.

Effect

Two students did not receive the correct amount of Pell awards that they were eligible for.

Recommendation

The College should review its processes in place for awarding Pell Grants and implement additional controls to ensure that they are awarded at the correct amounts.

Views of responsible officials and planned corrective actions See corrective action plan.

#### 2019-002

Information on the Federal Program

US Department of Education Student Financial Assistance Program Cluster - Title IV – Federal Direct Student Loans – CFDA No. 84.268

Criteria or Specific requirement

Internal controls should be in place to ensure that students who received federal direct loans complete their exit counseling upon completion of their schooling.

Condition

The College's internal controls over completion of the loan exit counseling were not effective.

#### Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

#### Context

During our audit procedures we examined 60 student accounts. Of the 60 accounts examined, 2 of them did not have support for completing loan exit counseling nor did they have evidence of communication taking place with the student requesting that it be completed.

#### Effect

Two students did not receive the proper exit counseling upon completing their education.

#### Recommendation

The College should review its processes in place for monitoring that exit counseling is completed as required.

Views of responsible officials and planned corrective actions See corrective action plan.

#### 2019-003

#### Information on the Federal Program

US Department of Education Student Financial Assistance Program Cluster - Title IV - Federal Work Study Program – CFDA No. 84.033

#### Criteria or Specific requirement

Internal controls should be in place to ensure that the College is only drawing down funds to reimburse itself for awards already paid to students or to cover awards to be paid to students in the immediate future.

#### Condition

The College's internal controls over drawdowns for Federal Work Study were not effective.

#### Context

Reimbursements for the 18-19 award year for the Federal Work Study program took place after the fiscal year end. The College drew down \$31,884 more than what was awarded to students. This error was discovered during the College's year end reconciliation process and the excess funds were immediately returned to the Department of Education. This correction took place 23 days after the initial drawdown occurred.

#### Effect

The College held more requested Federal Funds than what was needed for reimbursement or the immediate future.

#### Recommendation

The College should review its processes in place for calculating the reimbursement amounts for federal awards paid to students to ensure only the amount awarded is requested.

Views of responsible officials and planned corrective actions See corrective action plan.

Summary Schedule of Prior Audit Findings For the Year Ended June 30, 2019

#### SECTION II – FINANCIAL STATEMENT FINDINGS

No material findings or questioned costs for the year ended June 30, 2018 are required to be disclosed under *Government Auditing Standards*.

#### SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

#### Material Weakness in Internal Control and Compliance

#### 2018-001

Information on the Federal Program

US Department of Education Student Financial Assistance Program Cluster - Title IV – Federal Direct Student Loans – CFDA No. 84.268

#### Criteria or Specific requirement

The College must disburse the credit balance in a student's account resulting from federal funds to the student within 14 days of when the credit was originated. Title IV funds are also to be used for the designated award period, unless a signed waiver is obtained from the student. These funds cannot be applied to a prior award period and should be refunded to the student.

#### Condition

The College failed to return credit balances within the required 14-day period due to a lack of internal controls existing between the identification of the credit balances and the actual payment of the credit balances.

#### Context

During our audit procedures we examined 68 student accounts. Of the 68 accounts examined, 64 of them had credit balances of which 2 of the credit balances totaling \$3,460 were not refunded within the required 14 days. \$500 was refunded to one student 52 days past the 14-day deadline and \$2,960 was refunded to the second student 162 days past the deadline.

Effect

Two students did not receive the credit balance in their account within the 14 days of its initial existence.

#### Recommendation

The College should review its processes in place for identifying when a credit balance is created and implement additional controls to ensure that all are refunded within the required 14-day window.

#### Current Status

This issue was resolved in the current year.

# Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2019

Federal Grantor/ Pass-through Grantor/ Program Title	Federal CFDA Number	Agency or Pass-through Number	Federal Expenditures	
U.S. Department of Education				
Student Financial Assistance Program Cluster - Title IV				
Federal Perkins Loan Program	84.038	N/A	\$-	
Federal Pell Grant Program	84.063	N/A	1,572,390	
Federal Supplemental Educational Opportunity Grants	84.007	N/A	26,041	
Federal Work-Study Program	84.033	N/A	40,600	
Federal Direct Student Loans	84.268	N/A	1,960,925	
Total Student Financial Assistance Program Cluster - Title IV			3,599,956	
TRIO Student Support Services	84.042	N/A	220,159	
Passed Through Kansas Board of Regents				
Adult Education - Basic Grants to States	84.002	V002A170016	130,579	
Career and Technical Education - Basic Grants to States	84.048	V048A180016 V048A170016	98,509	
	04.040	0000000000	00,000	
Total Passed Through Kansas Board of Regents			229,088	
Total U.S. Department of Education			4,049,203	
Corporation for National and Community Service				
Passed Through Western Kansas Community Services Consortium:				
Retired and Senior Volunteer Program	94.002	18SRWKS001	42,417	
Total Expenditures of Federal Awards			\$ 4,091,620	

### NOTE 1 – BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal grant activity of **Colby Community College** and is presented on the accrual basis of accounting; therefore, some amounts presented in this schedule may differ from amounts presented or used in the preparation of the basic financial statements. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), *Audits of States, Local Governments, and Non-Profit Organizations*.

## NOTE 2 – INDIRECT COST RATE

The College has elected not to use the 10% de minimis cost rate allowed under Section 200.414(f) of the Uniform Guidance.

## NOTE 3 – FEDERAL LOAN PROGRAMS

The Federal Direct Student Loans is a program where a student or student's parent applies for a federal loan. When the loan is approved, the money is transferred to a bank account in **Colby Community College's** name, but the loan funds are designated for the individual student. Total new loans made to eligible students and/or students' parents pursuant to this program totaled \$1,960,925 for the year ended June 30, 2019.

## NOTE 4 – FEDERAL PERKINS PROGRAM

The Federal Perkins Loan is a program where a student applies for an institutional loan. When the loan is approved, the money is transferred to a bank account in **Colby Community College's** name, but the loan funds are designated for the individual student. Outstanding loans at June 30, 2019 under the Federal Perkins Loan Program totaled \$4,223. The College has begun the process of transferring the Federal Perkins loans to the department of education, resulting in the closure of the program.

# NOTE 5 – ADMINISTRATIVE COST ALLOWANCE

**Colby Community College** can receive an administrative cost allowance from the U.S. Department of Education federal awards for administering the federal awards program based upon Federal Supplemental Educational Opportunity Grants (FSEOG), Federal Work-Study Program costs (FWS), Federal Perkins Loan Program costs, and Federal Pell Grant Program disbursed to students during the year. The College received \$1,835 as an administrative cost allowance, which is less than the administrative cost allowance allowed for the year ended June 30, 2019.

#### NOTE 6 – MATCHING CONTRIBUTIONS

The Federal Supplemental Educational Opportunity Grant (FSEOG) program provides grants to eligible undergraduate students with priority given to Pell grant recipients who have the lowest expected family contributions. **Colby Community College** is required by the U.S. Department of Education to provide matching contributions to the FSEOG program. Federal funds pay up to 75% of the FSEOG grants. The Organization is required to match the remaining 25%. The Organization provided \$36,968 for the matching contributions for the FSEOG grants for the year ended June 30, 2019, which was greater than the required matching amount.

The Federal Work-Study Program (FWS) provides part-time employment to eligible undergraduate and graduate students who need the earnings to help meet costs of postsecondary education. **Colby** 

## **COLBY COMMUNITY COLLEGE** Notes to Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2019

**Community College** is required by the U.S. Department of Education to provide matching funds to the FWS program. Federal funds pay up to 75% of the compensation paid to students. The Organization is required to match the remaining 25%. The Organization provided \$13,534 for the matching contributions for the FWS program for the year ended June 30, 2019, which satisfied the 25% matching requirement.



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# CORRECTIVE ACTION PLAN

November 13, 2019

US Department of Education

Colby Community College respectfully submits the following corrective action plan for the year ended June 30, 2019.

Adams, Brown, Beran and Ball, Chtd 505 N. Franklin Ave. Colby, KS 67701

Audit Period: July 1, 2018 – June 30, 2019

The finding from the June 30, 2019 schedule of finding and questioned costs are discussed below. The finding is numbered consistently with the number assigned in the schedule.

# FINDINGS – FINANCIAL STATEMENT AUDIT

# SIGNIFICANT DEFICIENCY IN INTERNAL CONTROL AND COMPLIANCE

# 2019-001

Information on the Federal Program

US Department of Education Student Financial Assistance Program Cluster - Title IV Federal Pell Grant Program – CFDA No. 84.063

Criteria or Specific requirement

Internal controls should be in place to ensure that students receiving Pell are reevaluated every time a course has been added or dropped per the institution's policy.

Condition

The College's internal controls over recalculating Pell awards when a student adds or drops a class were not effective and two students received the incorrect award amount based upon their eligibility.

Context

During our audit procedures we examined 60 student accounts that received Pell awards. Of the 60 accounts examined, 2 of them were not awarded properly. One student was under awarded \$762 and the one was over awarded \$650.

# Effect

Two students did not receive the correct amount of Pell awards that they were eligible for.

# Recommendation

The College should review its processes in place for awarding Pell Grants and implement additional controls to ensure that they are awarded at the correct amounts.

Views of responsible officials and planned corrective actions

The current Colby Community College policy, established and approved on 12/1/2015, is to certify enrollment on the twentieth day of the term and calculate Federal Pell Grant only one time. For terms within a term, the CCC policy is to certify enrollment on the equivalent of the twentieth day of that term and calculate Federal Pell Grants once. This aligns with the Federal Financial Aid handbook as well. Law 34 CFR 690.80 states the college is not required to re-certify enrollments unless they have written policy in their Policy and Procedures Manual stating they will.

To assist Financial Aid with its processes of awarding Pell Grants, IT created a report in September 2019 that compares enrolled credit hours between PowerCampus (PC), CCC's student management system, to PowerFaids (PF), CCC's financial aid data management system. This report compares credit hours in PC and PF daily, allowing the Financial Aid (FA) staff to adjust student awards accordingly. Additionally, the IT generated report is also spot checked against the Registrar records (including all withdrawals, adds, drops, etc). This oversight allows FA to verify enrollment and adjust offers accordingly. This internal control will correct over and under awards from occurring.

Beginning in January 2020, FA is also adding Net Partner, a student portal, which will show the student where they are in the FA process and will allow the student to manage what information is due and pending. This tool will also assist with eliminating the possibility of over and under awarding of financial aid.

Beginning in academic year 18/19, the Registrar created a Google Spreadsheet that is specific to certification of class activity including the dropping and adding of courses. This Google live document is shared with Financial Aid and Student Accounts Receivable. Thus, the addition of this manual Google worksheet adds a third and final check to verify student enrolled credit hours and financial aid disbursements are correct.

### 2019-002

# Information on the Federal Program

US Department of Education Student Financial Assistance Program Cluster - Title IV – Federal Direct Student Loans – CFDA No. 84.268

# Criteria or Specific requirement

Internal controls should be in place to ensure that students who received federal direct loans complete their exit counseling upon completion of their schooling.

# Condition

The College's internal controls over completion of the loan exit counseling were not effective.

# Context

During our audit procedures we examined 60 student accounts. Of the 60 accounts examined, 2 of them did not have support for completing loan exit counseling nor did they have evidence of communication taking place with the student requesting that it be completed.

# Effect

Two students did not receive the proper exit counseling upon completing their education.

# Recommendation

The College should review its processes in place for monitoring that exit counseling is completed as required.

# Views of responsible officials and planned corrective actions

Effective immediately, all students who have not completed the exit counseling requirement are placed on a Financial Aid hold prohibiting the student from enrolling in future classes at CCC and/or obtaining their transcript from CCC. Additionally, CCC generates a report from PF's that compares what PF's has listed and compares it to the Department of Education G5 generated report. The CCC report identifies students who received aid and have to complete an exit counseling requirement. FA created a timeline where emails are sent at the end of each semester to the students identified in the report. The email includes the following link www.nslds.ed.gov/nsids\_SA/. This link allows students a two week process to complete the exit interview. FA is notified by Department of Education when a student completes the exit counseling requirement. This is then printed off, and the financial aid hold is removed, and a paper copy is then retained in the student's file. This process is reviewed by the FA Director to ensure that the information is correct. If the exit counseling requirement is not completed electronically via the provided link, the students are then sent via US Mail an Exit Counseling Guide and a letter from CCC indicating the importance of finalizing the exit counseling requirement. CCC takes an additional step and follows it up with a phone call to ensure the student receives the brochure. Each semester, any outstanding exit counseling requirements that are unmet repeats the above process.

The addition of Net Partner in January 2020 will show the student where they are in the process and allow the student to manage what information is due and pending, will eliminate the possibility of missing exit counseling requirements. Net Partner also offers a link and includes the ability to complete the exit counseling via mobile.

CCC Financial Aid staff has received additional training beginning in September 2019 and remains ongoing to ensure the FA staff fully understands the importance of the exit counseling requirement are making sure this occurs each semester.

# 2019-003

Information on the Federal Program

US Department of Education Student Financial Assistance Program Cluster - Title IV – Federal Work Study Program – CFDA No. 84.033

# Criteria or Specific requirement

Internal controls should be in place to ensure that the College is only drawing down funds to reimburse itself for awards already paid to students or to cover awards to be paid to students in the immediate future.

# Condition

The College's internal controls over drawdowns for Federal Work Study were not effective.

# Context

Reimbursements for the 18-19 award year for the Federal Work Study program took place after the fiscal year end. The College drew down \$31,884 more than what was awarded to students. This error was discovered during the College's year end reconciliation process and the excess funds were immediately returned to the Department of Education. This correction took place 23 days after the initial drawdown occurred.

# Effect

The College held more requested Federal Funds than what was needed for reimbursement or the immediate future.

# Recommendation

The College should review its processes in place for calculating the reimbursement amounts for federal awards paid to students to ensure only the amount awarded is requested.

Views of responsible officials and planned corrective actions

Colby Community College is not currently Title III or Title V eligible, therefore the 25% match is currently not an option. There was confusion within CCC that since the institution had qualified for the Title III/Title V Federal Work Study match waiver it still qualified. In August of 2019, after ABB&B identified it, it was corrected immediately. Business Office and Financial Aid Office personnel gained a significant amount of knowledge during the Federal Cash Management Training mentioned previously. Additionally, no Federal monies were spent improperly and all un-spent monies were returned via G5 in September 2019. Effective immediately, CCC implemented a number of steps to address this going forward. Annually, CCC applies for a waiver in April for the upcoming fall academic year. If the waiver is awarded, CCC does not have to initiate a 25% match. If the waiver is not awarded CCC makes a 25% match for all awarded Federal Work Study (FWS) awards. Additionally, CCC provides an award letter to the student identifying if he/she is eligible for Federal Work Study and requires a signature on the award. If the student does not accept or apply for a position within two weeks, the award is evaluated and possibly retracted to use for other students who are FWS eligible. In addition to the FWS offer letter, the student is provided with a document to provide to the supervisor outlining how much he/she is awarded. The student signs the job description at that time. Monthly, FA provides the supervisor with a report that identifies how much has been paid out and the remaining balance of the FWS award for each student. Prior to being disbursed to the supervisor, the information is reconciled between FA, HR and the Business Office. The amount in the GL is reconciled against the amount noted in PF and is then drawn down monthly. This will eliminate last minute changes and inaccurate drawdowns as all parties are in communication monthly.

For additional information, please contact:

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